## CONSOLIDATED PLAN ONE-YEAR ACTION PLAN

# FOR FY 2010 (July 1, 2009 – June 30, 2010)



## Fairfax County, Virginia

Approved by the
Fairfax County Board of Supervisors
On April 27, 2009
And
Submitted to the U.S. Department of Housing and Urban
Development on May 15, 2009

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To request a copy of the Fairfax County Consolidated Plan, obtain a Certification of Consistency with the Consolidated Plan, or for additional information on the County's Community Development and Grants Management programs, call the Department of Housing and Community Development, *Public Affairs Office*, at 703-246-5101 or the *Division of Real Estate Finance and Grants Management* at 703-246-5170. The TTY number is: 703-385-3578. Comments may be sent to Fairfax County Department of Housing and Community Development, 3700 Pender Drive, Fairfax, VA 22030.

Information about the Fairfax County Consolidated Community Funding Pool and the planning process for the Consolidated Plan is available on the web at:

 $\frac{http://www.fairfaxcounty.gov/rha/consolidatedplanshomepage.htm}{http://www.fairfaxcounty.gov/service/ccfp/default.shtm}$ 





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## PROPOSED CONSOLIDAED PLAN ONE-YEAR ACTION PLAN FOR FISCAL YEAR 2010 FAIRFAX COUNTY, VIRGINIA

#### **PREFACE**

This One-Year Action Plan indicates Fairfax County's intended use of Community Development Block Grant (CDBG), HOME Investment Partnerships Program HOME), Neighborhood Stabilization Program (NSP), Emergency Shelter Grant (ESG) and Housing Opportunities for Persons with AIDS (HOPWA). It represents the fifth year's operationalization of the County's Five-Year Consolidated Plan for these sources of federal funds.

Since the coming year is the last covered under the 2006-2010 Five-Year plan, this one-year plan is based on the goals and plans of the first four years. Planning is already underway for the next five years. Although much of the description of the planning process, citizen input, goals, infrastructure, and other material is reflective of prior years, we hasten to note that the County is changing rapidly, and we have considered these additional factors in our planning for 2010:

- Residential real estate has declined 18 percent in value in 2008 alone and is expected to decline into 2011. Some 2,000 homes are in active foreclosure, a sharp rise from earlier years. Declining real estate values also severely limit the County's fiscal alternatives, since under Virginia law they are the major source of County funding.
- Unemployment rose from 2.2 percent in December 2007 to 4.7 percent in February 2009 (*VEC data*). While this percentage is lower than the national average, it nonetheless represents over a rise in the unemployment rate of over 100 percent.
- Unemployment hit sectors employing low-income workers (e.g., in construction) first, but we are now experiencing a drop in both middle-class employment (e.g., in high-tech and communications) and seeing secondary effects (e.g., personal services, hospitality, lawn service, maintenance). These, too, have negatively affected the County's tax revenues.
- Both individuals and public entities have taken a hit on their return on investments. This not only directly affects resource availability, but also confidence in the future.
- Calls to Coordinated Services Planning social workers, who connect needy individuals to services, increased 21 percent in 2008. Each month 500 residents/families who have never received CSP assistance are now calling (*CSP data*).
- Because of the above factors, the charitable contributions upon which many of Fairfax County's
  nonprofit service and housing agencies depend have declined, making it difficult for them to pick
  up the shortfalls in public resources. A survey by the Center for Nonprofit Advancement confirms
  that nonprofit organizations across the greater Washington region are experiencing an increase in
  demand for services while funding continues to decrease.
- The Commonwealth of Virginia is itself experiencing severe budget shortfalls, which will likely result in even further reductions in funding for services through local jurisdictions.

Against this background, we introduce our One-Year Action Plan.

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	breviations		
	CCFAC	Consolidated Community Funding Advisory Committee	
	CCFP CDBG	Consolidated Community Funding Pool Community Development Block Grant	
	CSBG	Community Services Block Grant	
	ESG	Emergency Shelter Grant	
	FCRHA	Fairfax County Redevelopment and Housing Authority	
	HOME	Home Investment Partnerships Program	
	HOPWA	Housing Opportunities for Persons with AIDS	
	HUD	U.S. Department of Housing and Urban Development	
	NSP	Neighborhood Stabilization Program  Salastion Advisory Committee	
	SAC SAFAH	Selection Advisory Committee Supplemental Assistance for Facilities to Assist the Homeless	
	VHDA	Virginia Housing Development Authority	

## EXECUTIVE SUMMARY ONE-YEAR ACTION PLAN FOR FY 2010

#### **PURPOSE**

The Consolidated Plan is a requirement of the U.S. Department of Housing and Urban Development (HUD) as a condition of receiving funding under certain federal programs. The Consolidated Plan is a 5-year comprehensive planning document that identifies Fairfax County's overall needs for affordable and supportive housing, for homeless shelters and services, for community and economic development, and for building public and private partnerships. The Consolidated Plan also defines the County's strategy, priorities and objectives for addressing identified needs.

A One-Year Action Plan is required for each of the five years of the Consolidated Plan. This One-Year Action Plan For FY 2010 covers the period July 1, 2009, through June 30, 2010, and contains a description of how Fairfax County intends to utilize funds from the programs included in the Consolidated Plan in order to meet the needs identified. This Action Plan incorporates recommendations for the use of the Community Development Block Grant (CDBG), Neighborhood Stabilization Program (NSP), the HOME Investment Partnerships Program (HOME) funds, Emergency Shelter Grant (ESG), and Housing Opportunities for Persons with AIDS (HOPWA) funds. The Action Plan lists the projects and activities planned including proposed use of funds by the Fairfax County Redevelopment and Housing Authority (FCRHA) for FY 2010. The goals and objectives that are being addressed through the use of funds are also indicated in this Action Plan.

#### **BACKGROUND**

The Fairfax County Board of Supervisors has designated the Consolidated Community Funding Advisory Committee (CCFAC) as the citizen advisory group charged with overseeing the Consolidated Plan process. The CCFAC is also charged with oversight and developing funding priorities for the Consolidated Community Funding Pool (CCFP), a competitive funding process for nonprofit community based programs. The CCFAC oversees all aspects of the CCFP including policies, priorities, and planning and development of evaluation criteria for proposals.

Fairfax County's 5-Year Consolidated Plan for FY 2006-2010 adopted broad goals and objectives to address priority needs with the resources available through the Consolidated Plan. The County's goals and objectives address a broad range of needs pertaining to affordable housing, homelessness, community services, employment and economic opportunities, community development and revitalization, neighborhood preservation, and institutional structures/coordination, monitoring, and evaluation. The full text of these goals and objectives appears in a subsequent section of this plan.

The Proposed One-Year Action Plan for FY 2010 also reflects a change in Fairfax County's revitalization strategy, with less emphasis on the use of CDBG resources and a focus on neighborhood revitalization.

#### ADDRESSING NEEDS AND GOALS

An estimated \$11.9 million in federal funds under the Consolidated Plan, and an estimated \$11.0 million in federal, state and local funds through the CCFP (which includes \$2 million Consolidated Plan funds), will be available in FY 2010 to provide decent housing, establish and maintain a suitable living environment, and expand economic opportunities, especially for low-and moderate-income persons. Further, HUD has made federal grants to Fairfax County human services organizations that provide services to the County's homeless populations.

For this Action Plan, FY 2010 funding for the Community Development Block Grant (CDBG), HOME Investment Partnerships Program (HOME), and Emergency Shelter Grant (ESG) is based on formal notification from HUD of actual grant levels. Funding for the Housing Opportunities for Persons with Aids (HOPWA) program is estimated and actual funding will depend on the final allocation made available to Northern Virginia jurisdictions through the Northern Virginia Regional Commission and the District of Columbia, recipient of the funds. The Federal and State Community Services Block Grant (CSBG) and local Fairfax County General Funds included in the Consolidated Community Funding Pool are based on FY 2009 County budget levels, as the FY 2010 County Budget was to be approved by the Fairfax County Board of Supervisors on April 27, 2009.

The County will receive funding from the following federal programs administered by HUD:

Community Development Block Grant (CDBG)	\$ 5,982,663
Neighborhood Stabilization Program (NSP)	\$ 2,807,300
HOME Investment Partnerships Program (HOME)	\$ 2,707,657
Emergency Shelter Grant (ESG)	\$ 263,978
Housing Opportunities for Persons with Aids (HOPWA)	\$ 180,000
Total	\$11,941,598

The Fairfax County Board of Supervisors acted on the amendment of the Consolidated One-Year Action Plan for FY 2009 on November 17, 2008 to implement NSP programs and activities. The amendment was approved by HUD on January 30, 2009 and the County executed its grant agreement from HUD, effective March 18, 2009. The following are the methods in which HCD will utilize federal NSP funds. The funding source will be called the "Silver Lining Plus" Program:

<u>First-time Homebuyers</u>: Fifty-four percent or \$1,526,570 of Silver Lining Plus (NSP) funds will be available for equity-shared second trusts for first-time homebuyers purchasing foreclosed single family homes or townhouses in Fairfax County in one of the seven areas of greatest need, which include Springfield, Annandale, Herndon, Centreville, Alexandria, Chantilly and Lorton.

Non-profit Organizations: Thirty-six percent or \$1 million of Silver Lining Plus funds will be provided to non-profits through no-interest, deferred loans to purchase foreclosed properties for rental housing. Non-profit organizations may purchase any housing type, including condominiums, for use as rental properties to households that have incomes strictly at or below 50 percent of area median income (AMI). Funds will be available through an RFP process and

applications must be for acquisition of property within the seven areas of greatest need identified above.

An estimated \$11.0 million is anticipated to be available in the CCFP for funding projects and activities in FY 2010, subject to Board of Supervisors appropriations.

CDBG Affordable Housing Funds <sup>1</sup>	\$ 1,113,445
CDBG Targeted Public Service Funds <sup>2</sup>	\$ 897,399
Federal and State CSBG Funds <sup>3</sup>	\$ 390,157
County General Funds <sup>3</sup>	\$ 8,580,530
Total	\$10,981,531

# COMMENTS ON ACTION PLAN FROM PUBLIC HEARING AND 30-DAY COMMENT PERIOD

The Fairfax County Board of Supervisors held a public hearing on the draft Consolidated Plan One-Year Action Plan for FY 2010 on March 30, 2009. The 30-day comment period ended on April 9, 2009. The CCFAC considered all comments at its April 14, 2009 meeting. A summary of these comments is in the Comments section on page 56 of this Action Plan.

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<sup>&</sup>lt;sup>1</sup> The "Affordable Housing Funds" are CDBG funds allocated to the CCFP to provide funding to eligible nonprofit corporations or CDBG Participating Jurisdictions (Towns of Clifton, Herndon, and Vienna, and the City of Fairfax), for projects and activities in accordance with CDBG eligibility criteria and priorities and CCFP priorities approved by the Board of Supervisors.

<sup>&</sup>lt;sup>2</sup> The "Targeted Public Service Funds" are CDBG funds allocated to the CCFP to provide funding to eligible nonprofit corporations or CDBG Participating Jurisdictions (Towns of Clifton, Herndon, and Vienna, and the City of Fairfax), for projects and activities in accordance with CDBG eligibility criteria and priorities and CCFP priorities approved by the Board of Supervisors.

<sup>&</sup>lt;sup>3</sup> The County General Funds figure and Federal and State CSBG Funds figure are based on the FY 2009 County budget. Numbers will be updated, if necessary, after the FY 2010 County budget is approved.

#### ONE-YEAR ACTION PLAN USE OF FUNDS FY 2010

#### INTRODUCTION

Fairfax County's Consolidated Plan combines the broad planning requirements of the National Affordable Housing Act of 1990 and Title III of Division B of the Housing and Economic Recovery Act, 2008 (HERA) (Public Law 110-289, approved July 30, 2008) with the annual applications and reporting for the following five HUD programs administered locally by the County:

- Community Development Block Grant (CDBG)
- Neighborhood Stabilization Program (NSP) (One-time funding in FY 2009)
- HOME Investment Partnerships Program (HOME)
- Emergency Shelter Grant (ESG)
- Housing Opportunities for Persons with AIDS (HOPWA) (administered via Northern Virginia Regional Commission)

The Fairfax County Board of Supervisors has designated the Consolidated Community Funding Advisory Committee (CCFAC) as the citizen advisory group charged with overseeing the Consolidated Plan process. The CCFAC also is charged with developing funding priorities, evaluation criteria, and policies for the Consolidated Community Funding Pool (CCFP), which funds projects that provide for community services and affordable housing development, administration, construction, acquisition, and/or rehabilitation.

The CCFP funding sources include the Federal and State Community Services Block Grant (CSBG), the Fairfax County General Fund, and a portion of the County's Community Development Block Grant. A bi-annual funding cycle is used for the CCFP.

The FY 2010 Action Plan incorporates recommendations for the use of CDBG and HOME funds by the Fairfax County Redevelopment and Housing Authority (FCRHA). The CCFAC held a Needs Hearing on November 18, 2008. Subsequent to a Public Hearing by the Board of Supervisors on March 30, 2009 and the end of the comment period on April 9, 2009, the CCFAC considered comments received on the draft Action Plan at its meeting April 14, 2009. Subsequently, the CCFAC forwarded its recommended Proposed Consolidated Plan One-Year Action Plan for FY 2010 to the Board of Supervisors for approval on April 27, 2009.

#### EVENTS LEADING UP TO THE ACTION PLAN

The CCFAC established a work plan and schedule that outlined a number of projects and activities for the fiscal year 2009. Specifically, the CCFAC was interested in determining: 1) whether the Consolidated Plan process could be responsive to the County's Initiative to Prevent and End Homelessness, 2) how to improve access to services and families for persons with disabilities and whether there is the need for a housing unit set-aside for persons with disabilities, 3) how the Consolidated Plan can be responsive to other community service needs such as Fair Housing, and 4) Fairfax County's overall Consolidated Plan Performance. These projects and activities are highlighted in the following sections.

<u>Needs Hearing</u>: On November 18, 2008, the CCFAC held a Needs Hearing to provide an opportunity for members of the public to address the CCFAC on human services issues.

CCFAC/FCRHA Working Advisory Group: Composed of three CCFAC members and two FCRHA commissioners, plus the FCRHA commissioner who serves on both. The Working Advisory Group (WAG) discussed community needs and funding priorities to formulate funding recommendations to the Board of Supervisors. The WAG reviewed the FCRHA funding allocation recommendations to be included in the draft proposed FY 2010 One-Year Action Plan prior to release for public comment. Since the Fairfax County Board of Supervisors designated CCFAC as the citizen advisory group charged with overseeing the Consolidated Plan process, the WAG's recommendations for funding priorities were then submitted to the CCFAC. The CCFAC reviewed the WAG's recommendations and all public comments to develop a final set of recommendations to present to the Board of Supervisors.

<u>Public Hearing on Proposed Action Plan for FY 2010</u>: The Board of Supervisors held a public hearing on March 30, 2009 on the Proposed Consolidated Plan One-Year Action Plan for FY 2010. At the hearing, citizens had the opportunity to express their views on housing, community development, and community service needs and fair housing issues in the County, as well as comment on the County's community development performance. At its meeting April 14, 2009, the CCFAC considered all comments received and forwarded its recommended Proposed Consolidated Plan One-Year Action Plan for FY 2010 to the Board of Supervisors for approval.

Public Comment Period for Amendment to Incorporate NSP funds: The Fairfax County Board of Supervisors approved the Amendment to the Consolidated Plan One-Year Action Plan for FY 2009 on November 17, 2008 to implement NSP programs and activities. The 15-day comment period ended on November 15, 2008. A summary of these comments were submitted in an amended version of the FY 2009 Consolidated Plan One Year Action Plan and approved by HUD January 30, 2009.

#### HIGHLIGHTS OF COMMUNITY PROFILE

Fairfax County is established as an Urban County under the Code of Virginia, governed by a Board of Supervisors comprised of nine members elected from nine magisterial districts and a chairman elected at-large. The Board of Supervisors appoints the County Executive. The Towns of Herndon, Vienna, and Clifton have elected Mayors and Town Councils and defined areas, but are part of the County and are included in the demographic and other statistical information cited in the Consolidated Plan. These towns and the City of Fairfax are participating jurisdictions in the County's Consolidated Plan process.

**Population** - The population of Fairfax County in 2007 was forecast to be 1,077,000, an increase of 1.7 percent over January 2006 and an increase of 31.6 percent over the 1990 census count. This represents an increase of 107,251 persons since the 2000 census, an average of 1.60% per year. Since 1998, the population increased by 145,548 (15.60%). While this growth rate is smaller in comparison to some other jurisdictions in the region, Fairfax County has 19.3%

(Census 2005) of the total population for the Washington Metropolitan Primary Statistical Area. The County's population also reflects a significant level of mobility. In 2005, 8.8% of the residents age 1 and over had moved to Fairfax County within the past year. Current projections for 2010 anticipate the total number of households will be 411,500 (a 9% increase from 2005) and the total number of housing units will be an estimated 419,900 (a 9% increase from 2005).

**Diversity** - Demographically, Fairfax County is increasingly diverse. Minorities comprise over one-third of the County's residents – 39.6% in 2005. This is nearly three times the minority percentage of the population in 1980 and over 50% higher than the percentage in 1990. The percentage of foreign born in the County's total population has grown from 9.1% in 1980 to 27.2% in 2005. Minority membership in the Fairfax County Public Schools increased from 19.5% in 1984-85 to 48.3% in 2004-05. In contrast, diversity in the senior population is increasing, but at a slower rate. In 1980, 6.4% of persons age 65 and older were racial minorities but by 2000 that proportion had more than doubled to 18.3 %.

Significant waves of immigration have occurred during the past thirty years. Many refugees from Southeast Asia arrived during the 1970's, with continued immigration into the 1990's. Immigration of refugees from Central America began during the 1980's and has continued since 2000. During the 1990's, the number of refugees who emigrated from the Middle East to settle in the County increased. There has also been significant immigration from other countries, particularly Korea, the Indian subcontinent, and some other Asian countries. During the 1990's, the increase in the County's foreign born residents made up 73% of the net increase in total population. However, Fairfax County's foreign born population comes from a large number of different countries with no one country or group forming a predominant majority.

Cultural diversity in the County is reflected in the fact that one-third (33.4%) of Fairfax County residents age 5 and older speak a language other than English in the home. A quarter of those residents who speak a language other than English at home lived in a linguistically isolated household in 2005; that is, no one age 14 or older spoke English "very well." Over 100 languages are spoken by students within the public school system, and over 20,000 students participate in the English for Speakers of Other Languages (ESOL) Program.

**Age** - Since 1980, the percentage of residents under the age of 45 has slowly decreased. In addition, the percentage of persons 65 and older increased from 4.5% in 1980 to 8.6% of the total population in 2005. Persons age 65 and over are projected to comprise 9.2% of the County's population by the year 2010. It should be noted, however, that while the percentage of total population comprised by children and youth under age 20 decrease, the actual number is projected to increase by over 20,000 from 2005 to 2010, a larger increase in number than that expected for persons 65 and older.

Since many persons are retired at age 65 and older, the median household income for householders at that age group is lower than that for all householders. In 2005, householders age 65 and older had a median household income of \$69,896 compared to \$94,610 for all households. Median household income for Fairfax County householders age 65 and older have not increased as much as for all households. In 1980, the median household income for

householders age 65 and older was 85 percent of that for all households, while in 2005; it was less than 74 percent.<sup>4</sup>

With an aging population comes the need for assistance with daily living activities. Daily living activities are those activities that an individual would perform to take care of oneself and include bathing, eating, dressing, using bathroom facilities, and walking.<sup>5</sup> A 1998 estimate shows that, at that time, 8,750 elderly persons were in need of assistance. The projection for 2010 stands at 13,360 persons.<sup>6</sup>

As the total elderly population increases in Fairfax County so, too, does the need for housing for the elderly. The number of congregate housing units for the elderly stood at 2,768 units in 2000, but the projected need in 2010 is for 4,500 units. Also growing is the need for assisted living beds. Year 2000 figures showed 3,209 beds needed for the elderly, while 2010 figures project a need of 4,200 beds.<sup>7</sup>

In the year 2000, almost 5,000 low-income elderly renters and owners had severe housing cost burdens, paying over 50% of their income toward housing costs. Activities such as the provision of tenant-based rental assistance for the elderly as well as acquisition and development of housing and facilities designed specifically for seniors will help address these needs.

**Disability** – The Fairfax-Falls Church Community Services Board (CSB) estimates that as many as 3000 low-income persons with mental or physical disabilities are need housing assistance and/or residential services in Fairfax County. As of August 2008, 17.6 percent - or 2,009 - of the 11,407 households on the combined Fairfax County Public Housing/Housing Choice Voucher waiting list identified themselves as having one or more members with a disability. As of January 2008, there were a total of 1,229 persons with mental illness, mental retardation and substance abuse disorder waiting on CSB's waiting lists for CSB residential services. Persons with disabilities also make up a significant portion of the Fairfax County's homeless population. According to the *Fairfax-Falls Church Continuum of Care 2008 Point in Time Summary Report*, a total of 1,835 persons were identified as being homeless in January 2008, of which 587 were identified as seriously mentally ill and/or chronic substance abusers. A smaller number of homeless persons also suffer from other disabling conditions, including HIV/AIDS, brain injury, or physical disabilities. The county estimates that in order to successfully complete its initiative to end homelessness, as many as 2,650 additional units over 10 years. Current economic

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<sup>&</sup>lt;sup>4</sup> Anticipating the Future, A Discussion of Trends in Fairfax County with a Focus on Seniors, Fairfax County Department of Systems Management for Human Services, Working Paper, November 23, 2004, p. 19; and 2005 American Community Survey.

<sup>&</sup>lt;sup>5</sup> Strategic Plan for Fairfax County, Virginia; Fairfax County Consolidated Plan Five-Year Plan for FY 2006-2010, Antipoverty Strategy section, Table on Projections for Housing Needs/Long-Term Care Needs for Elderly.

<sup>&</sup>lt;sup>6</sup> Strategic Plan for Fairfax County, Virginia; Fairfax County Consolidated Plan Five-Year Plan for FY 2006-2010, Antipoverty Strategy section, Table on Projections for Housing Needs/Long-Term Care Needs for Elderly.

<sup>&</sup>lt;sup>7</sup> Strategic Plan for Fairfax County, Virginia; Fairfax County Consolidated Plan Five-Year Plan for FY 2006-2010, Antipoverty Strategy section, Table on Projections for Housing Needs/Long-Term Care Needs for Elderly. The projection for assisted living beds makes the assumption that persons age 75 and over are the individuals most likely to live in assisted living facilities.

<sup>&</sup>lt;sup>8</sup> Fairfax County Consolidated Plan Five-Year Plan for FY 2006-2010, Priority Housing Needs section, Elderly Housing Needs subsection.

conditions and returning disabled veterans may also increase the number of homeless persons and families in Fairfax County.

**Income** – While Fairfax County has one of the highest median household incomes in the nation (an estimated \$94,610 in 2005), there were an estimated 50,062 persons living below the poverty level in 2005. That number is larger than the 2005 population in 99 of the 134 local jurisdictions in Virginia. 9

One indicator of needs of very-low income households in Fairfax County is the dispersal of very-low income renter households who have what is described as "worst case housing problems." This population consists of renters below 50% of the Median Family Income who have a severe cost burden (meaning over 50% of their income is used for housing costs), have incomplete plumbing facilities, or severe overcrowding (over 1.51 persons per room). With 12,945 such households, Fairfax County has the largest number of renters with worst case housing needs in Virginia.

Based on data from the 2000 Census, high concentrations of renters with worst-case housing problems are found in the Baileys/Seven Corners area, in the portion of the County that runs along Richmond Highway, and along Route I-66 in the Centreville area. The western portion of the County has very few, if any, very low-income renters with worst-case housing needs.

**Education** – Overall, Fairfax County residents are highly educated. In 2005 the percent of Fairfax County adults 25 years of age or older who had graduated from high school was 92.9%, and 58.5% of residents had attained at least a bachelor's degree or higher education. Only 7.1% of Fairfax County residents age 25 or older has less than a completed high school education or equivalency.

**Business/Employment** – Fairfax County is an attractive location for businesses seeking to establish an office in the Washington, D.C. metropolitan area. In 2002 there were 94,131 businesses located within Fairfax County. Nearly 30,000 firms were women owned, 7,300 Hispanic owned, 5,100 Black or African American owned, and 14,300 Asian owned<sup>10</sup>. In 2007, there were six Fortune 500 companies headquartered in the County, 325 foreign-owned businesses in 2005, and 279 trade associations in 2007. Fairfax County continues to attract technology-based businesses, with over 5,013 such companies in 2005 already located in the County.

There were over 567,781 jobs in Fairfax County in March 2006, and that number continues to grow. Of employed residents, more than 52% worked in Fairfax County in 2005. Approximately 23% commuted to work locations outside of Virginia. The Federal Government was the employer for 14% of Fairfax County workers. More than 63% of employed residents work in the private for-profit sector and 9% are employed in the private nonprofit sector. In 2005, the percentage of women age 16 or older participating in the labor force was 64.8%. The percentage of women in the labor force has declined slightly from a high point of over 73% in

Anticipating the Future, A Discussion of Trends in Fairfax County with a Focus on Seniors, Fairfax County Department of Systems Management for Human Services, Working Paper, November 23, 2004, p. 19.
 U.S. Census Bureau, 2002 Survey of Business Owners.

the late 1990's due, in part, to growth in the number of elderly women who are no longer working as well as to the growing number of immigrant women from cultures where women are less likely to work outside the home. The unemployment rate in Fairfax County for 2006 was 2.2% and was projected to be the same for 2007. However, due to the downturn in the economy, the unemployment rate as of February 2009 had reached 4.7%.

**Urbanization** - The urbanization of the County reflects the change from a suburban bedroom community of the 1960's and 1970's to becoming an employment center during the 1980's. The nonresidential gross floor area in the County doubled from 91 million square feet in 1980 to 170 million in 1990. More than 41 million square feet were added during the 1990's and over 18.6 million square feet since 2000, bringing the total in 2003 to nearly 230 million square feet. In 2003, nearly 45% of nonresidential use (almost 103 million square feet) was for office space, 21% was retail, 18% was for industrial use, and 16% was for institutional use, which is now the smallest category.

In 2003, office and retail uses account for nearly 66% of the total nonresidential square footage, but only 9,990 acres, or 4.4% of the total land area, is zoned for commercial uses. The relative concentration of this development contributes to traffic congestion, and the lack of sufficient public transportation to many of the business, commercial, and employment centers in the County compounds the problem. Transportation and traffic congestion are the issues most frequently mentioned in community needs assessments, whether from citizens generally, or from groups focused more on the lower-income and disabled populations. As growth increases in the outer parts of the County (south and west), and in counties west of Fairfax, these problems become more pronounced.

From 1980 to 1990, the supply of vacant zoned land in the county decreased from 75,550 acres to 45,042 acres, and by January 2004 the vacant acreage had decreased to 24,307 acres, or 10.7% of developable land in the County. Over 84% of the vacant land in the County is zoned for residential purposes, with 16% zoned for commercial or industrial use. Much of the remaining vacant land is in the western part and along the southwestern boundary of the County, and large portions are in environmentally sensitive areas and protected watersheds.

Increased density is also reflected in residential development. Prior to 1980, single-family homes were the predominant housing type, with a significant number of townhouses and multifamily units built during the 1970's. Since 1980, production of townhouses and multi-family developments has accounted for more than half of all new development. Between 2000 and 2004, nearly three-quarters of all new homes were townhouses or multi-family units. By 2010, single-family homes are forecast to account for only 48% of housing units, while townhouse and multi-family units will each account for about 26% of all housing units.

#### COMMUNITY DEVELOPMENT AND NEIGHBORHOOD PRESERVATION

The Investing in Communities Program (ICP) served as one of the primary catalysts for the Neighborhood Revitalization Strategy Areas (NSRAs). Due to a change in strategy focus, the County decided to reallocate CDBG funds to other revitalization activities. The NSRA program ceases to be a formal program and is considered phased out.

The table below summarizes the respective federal, State, local, and private resources that are expected to be available to implement the Consolidated Plan One-Year Action Plan for FY 2010 (see Appendix D for a detailed descriptions of these resources).

# HOUSING AND COMMUNITY DEVELOPMENT RESOURCES EXPECTED TO BE AVAILABLE

Fairfax County, Virginia

(see Appendix D for detailed descriptions of resources)

(see Appe	iluix D foi detailed descri	onons of resources)	
		LOCAL	
FEDERAL RESOURCES	STATE RESOURCES	GOVERNMENT	PRIVATE
		RESOURCES	RESOURCES
Home Investment Partnerships	Virginia Housing	Consolidated Community	Financial
Program (HOME)	Development Authority	Funding Pool (CCFP)	Institutions
	(VHDA) Loans and Grants		
HOPE for Youth	Virginia Housing	County Funds (including	Private Developers
	Partnership Fund	Housing Trust Fund)	
Community Development Block Grant	Homeless Intervention	Affordable Housing	Other Private
(CDBG)	Program	Partnership Fund	Businesses
CDBG Section 108 loans	Sponsoring Partnerships and	Fairfax County Moderate	Nonprofit Housing
	Revitalizing Communities	Income Rental Program	Development
Emangen av Chalten Crants (ESC)	Program (SPARC) State Tax Credit for	Dusiness Assistence/Lean	Corporations
Emergency Shelter Grants (ESG)	Elderly/Disabled Housing	Business Assistance/Loan Programs	Nonprofit Service Organizations
Housing Opportunities for Persons with	Home Stride Down	The Penny for Affordable	Private Tax Credit
AIDS (HOPWA)	Payment Assistance	Housing Fund	Investors
Public Housing Operating Subsidy	Virginia Department of	Home Improvement Loan	in vestors
	Housing and Community	Program	
	Development (VDHCD)		
	Neighborhood Stabilization		
	Program funds		
Capital Fund Grant Program		Home Repair for the Elderly	
		Program	
Community Services Block Grant		Blight Abatement Program	
(CSBG)		**	
Department of Energy (DOE) /Other		Homeownership Assistance	
Energy Programs Shelter Plus Care		Program Emergency Housing and	
Sheller Flus Care		Shelter Program	
Low-Income Housing Tax Credits		Emergency Assistance Prog.	
Preservation Programs		Homeless Prevention Prog.	
Housing Choice Voucher Program		3	
Housing Choice Voucher			
Homeownership Program			
Neighborhood Networks Grant (HUD)			
Supportive Housing for Persons with			
Disabilities (Section 811)			
Supportive Housing of the Elderly			
(Section 202)			
Surplus Housing for Use to Assist the Homeless			
Supportive Housing Program (SHP)			
Neighborhood Stabilization Program			
(NSP)			

#### LEVERAGING AND MATCH

A variety of sources are used to leverage funds. Both private and nonprofit developers (including the FCRHA) utilize Low-Income Housing Tax Credits, VHDA financing, and Virginia Housing Fund, as well as private financing. The FCRHA uses proceeds of its own revenue bonds as well as grants and loans. The Fairfax County Department of Housing and Community Development has worked with the Northern Virginia Community Development Corporation, the Virginia Housing Development Authority, various banks and private investors to structure projects involving as many as 12 or more sources of funding. Section 108 loans and revolving loan funds from the Housing Trust Fund or FCRHA development accounts are also used. For the Neighborhood Stabilization Program (NSP), to augment its funding, the County anticipates applying for funding from the state of Virginia's allocation of NSP funds. The match for operational programs, such as the emergency shelter programs, transitional housing, housing counseling, education and training programs, and emergency homelessness prevention funds is appropriated in the applicable agency budget. A combination of federal, State, and local funds are frequently involved.

#### PUBLIC LAND OR PROPERTY TO BE UTILIZED

The FCRHA is empowered under Title 36 of the Code of Virginia to acquire and own real property. A number of projects are currently in various stages of development on land owned or being acquired by the FCRHA. Olley Glen, which will be 90 units of independent living for seniors is expected to be in phase I construction in 2009. The Lewinsville assisted living community is proposed to be constructed on eight acres owned by the Fairfax County Board of Supervisors. The FCRHA has a 99-year lease to develop the land and construct the buildings. The new buildings will be the new home for the 22 existing Independent Living units and will also provide 60 beds of Assisted Living in twelve two-bedroom and 36 efficiency spaces, none of which will contain cooking facilities. A commercial kitchen and central dining room will provide meals. The existing building will be renovated to accommodate 1) a new and expanded senior center, 2) larger spaces for two private child daycare providers, 3) an adult day care facility for up to 40 seniors suffering from Alzheimer's disease, and 4) an expanded space for the current Adult Day Care center operated by the Health Department. Additionally, the grounds will provide 1) supplemental screening, 2) landscaped areas near the buildings which will include outside areas (wondering paths) for seniors, 3) two playgrounds for the child day care facilities, 4) a soccer area for the Mclean Youth Soccer League, and 5) a Little League Baseball field.

In FY 2009, Housing and Community Development will permanently finance the acquisition and preservation of Wedgewood Apartments, a 672-unit multifamily rental complex in the Braddock District of the County. Also in FY 2009, development of affordable/workforce housing on the campus of the Fairfax County Government Center is expected to be in the plan approval process. "The Residences at Government Center" will be 100% affordable/workforce housing aimed at incomes ranging from 50% to 100% of adjusted medium income. The project will include up to 200,000 square feet of residential space and a 6,000 square foot multi-use community facility.

#### SPECIFIC GOALS AND OBJECTIVES IN THE 5-YEAR PLAN FOR FY 2006-2010

The CCFAC has identified specific goals and objectives for each of the major program sections of the 5-Year Consolidated Plan. These goals and objectives have been assigned letters and numbers as follows so that they can be identified in the matrix used in the subsequent section of this Plan to summarize the proposed FY 2010 programs and activities in relation to the goals and objectives of the 5-Year Consolidated Plan.

In addition to these goals, the CCFAC recommended approval to the Fairfax County Board of Supervisors of two policies that would result in the creation of a specific goal to expand and improve housing opportunities for persons with disabilities. At the request of the Board of Supervisors at its meeting on March 10, 2008, the proposed policies will be reviewed by the Board of Supervisors Housing Committee.

The FCRHA continued working to facilitate more coordination in addressing the housing needs of persons who are homeless and persons with disabilities. In response to comments received during the development of the FCRHA FY 2009 Annual Plan for Housing Choice Voucher and Public housing, the FCRHA adopted a two-pronged approach to enhance collaboration at the policy and operations levels at its special meeting on June 11, 2008:

- ➤ Policy Level: The FCRHA will conduct annual/semi-annual joint meetings with the Disability Services Board (DSB), the Community Services Board (CSB) and the Long-Term Care Coordinating Council (LTCCC) to discuss policy issues, exchange information and receive progress reports from the staff.
- > Operations Level: HCD staff will establish an interagency working group at the staff level to work together on specific client cases and operational issues.

The County has addressed and continues to address the needs of persons with disabilities and is further strengthening its efforts by adopting specific policies targeted towards universal design and accessibility. From April 2004 through June 2008:

- A total of 51 units/beds specifically for the elderly and disabled have been preserved through FY 2008. Of those 51 units/beds, 39 were for persons with disabilities and 12 were for seniors (of which 6 units include accessibility features). Of the 39 non-age restricted units/beds for persons with disabilities, 17 were part of transactions involving the Penny for Affordable Housing Fund.
- A total of 1,805 were preserved in transactions involving the Penny for Affordable Housing Fund. Of those 1,805 units, the FCRHA purchased 897 for the Fairfax County Rental Program (FCRP); the balance of 908 units were purchased by private for- and non-profit entities. It is not possible to get a complete picture of the number of persons with disabilities currently living in units preserved with the Penny for Affordable Housing Fund because of two important factors:
  - 1) FCRP participants are required to report a disability only if they:
    - a) Claim a disability preference when applying for the FCRP; or
    - b) Are requesting a reasonable accommodation based on their disability.
  - 2) HCD does not have disability data for the privately-owned units.

It should be noted that most of the preservation transactions pre-date the Board's December 2007 incorporation of a Universal/Accessible Design policy into the Affordable Housing Partnership Program (AHPP) guidelines. The new policy states that all new multifamily residential structures built by the FCRHA will incorporate principles of Universal Design. Also, multifamily structures renovated by the FCRHA will, to the maximum extent feasible, incorporate the principles of universal design. In addition, the amendment to the AHPP guidelines:

- 1. Requires applicants for funding through the AHPP to meet the accessibility guidelines of Section 504 of the Rehabilitation Act for new construction and, wherever feasible, for substantial rehabilitation.
- 2. Requires applicants to provide certifications from a licensed professional that (1) the accessibility guidelines are met in the plans; and (2) that the accessibility guidelines have been carried out after construction is complete.
- 3. Awards bonus points of between 5-10 points in its threshold analysis to applicants who provide accessibility using the concept of universal design principles exceeding those that are required in the accessibility guidelines.

#### A. AFFORDABLE HOUSING GOAL

Preserve existing affordable housing and increase the availability of affordable, permanent and supportive housing, both rental and homeownership, which is accessible and in close proximity to employment opportunities and transportation, and which promotes fair housing throughout Fairfax County.

#### Objectives

- 1. Support the County's Comprehensive Plan goal to preserve the existing housing supply and to increase the supply of affordable housing, including supportive housing and homeownership opportunities, to meet the range of housing needs in the County.
- 2. Assist in the preservation of at least 1,000 units of affordable housing before the end of Fiscal Year 2007 to meet the challenge of preserving the County's diminishing supply of affordable housing.
- 3. Increase the coordination between the housing needs and the supportive service needs of special populations such as the independent elderly, the disabled elderly, non-elderly persons with disabilities of all kinds, and at-risk children and youth.
- 4. Support housing development and preservation activities and policies that are consistent with the Consolidated Plan household priorities, particularly for publicly assisted units, and encourage housing developments that are accessible to employment centers and community and transportation services.

- 5. Encourage and support strategies that preserve the County's affordable rental housing stock, including Section 8 rental units having the potential to be lost from the affordable housing inventory due to owners' prepayment and opt-out of the Section 8 program.
- 6. Encourage, support and evaluate County strategies and community efforts annually to maximize affordable and fair housing choices for residents and to determine if the County is making progress or losing ground.
- 7. Support expansion of the successful Housing Choice Voucher Homeownership Program and ensure residents are able to effectively utilize vouchers to purchase units under the County's First Time Homebuyer's Program.
- 8. Emphasize the vital link between having a range of affordable housing and the employment base and economy of the County.
- 9. Promote the development of affordable and accessible housing in both mixed-use centers and existing residential areas, as appropriate, in an effort to diversify the housing stock and expand lower cost housing options.
- 10. Enhance opportunities for County residents to live in proximity to their workplace and/or in proximity to mass transit.
- 11. Encourage the creation of accessory dwelling units as a means of increasing the supply and distribution of safe and decent affordable housing.

#### **B. HOMELESSNESS GOAL**

In order to prevent and end homelessness: strengthen individual and family stability by providing a range of services and facilities, including emergency, transitional, and permanent, affordable, supportive, safe and accessible housing.

### Objectives

- 1. Develop additional and/or alternative resources and strategies to maintain a coordinated system of appropriate accessible housing options, programs, supportive services, enhanced job training, and employment so that homeless persons can obtain permanent housing and maintain self-sufficiency.
- 2. Implement a communication strategy which educates and raises public awareness, facilitates interagency collaboration and advocates for the needs of homeless persons.
- 3. Maintain emergency and preventive assistance services to reduce the risk of homelessness.
- 4. Develop and enhance initiatives to prevent and end chronic homelessness in 10 years.

- 5. Increase housing opportunities available to chronically homeless persons including, but not limited to, single room occupancy units, safe havens, and alternative housing.
- 6. Develop solutions for homeless issues by expanding the level of expertise and coordination within the community.
- 7. Develop sufficient and sustainable resources to support homeless services and programs.
- 8. Monitor the incidence of homelessness annually and assess progress in ending homelessness.
- 9. Overcome barriers associated with delivery of supportive services to homeless persons (e.g., reliable contact information or coordination of client services among various providers).

#### C. COMMUNITY DEVELOPMENT GOALS

1. Community Services Goal

Maintain and strengthen a safe, healthy and vibrant community through a human service system that is responsive to all populations and their diverse needs including children, the elderly, persons with disabilities, or those with other special needs, with emphasis on benefiting low and moderate income persons and families.

### Objectives

- 1.1 Promote healthy, positive child and youth development through a community support system that meets the diverse needs of all children and provides positive alternatives that help in the prevention of gang activity.
- 1.2 Identify gaps and develop strategies to meet critical current and emerging service needs in the community.
- 1.3 Encourage and support a coordinated public and private network of community services that fosters stability and maximizes independence of individuals and families.
- 1.4 Promote a human service system that ensures residents are able to meet basic and emergency human needs, that emphasizes prevention and early intervention to minimize crises and that preserves individual and family stability.
- 1.5 Encourage best practices, sensitivity to cultural differences and enhanced performances in service delivery to ensure residents receive high quality services as needed.
- 2. Employment and Economic Opportunities Goal

Reduce poverty and foster self-sufficiency by using public and private resources to provide

essential training and support services, and by encouraging employment opportunities and development of business.

## Objectives

- 2.1 Strengthen current job skill training and employment programs to prepare potential workers for better job opportunities and strengthen communication and partnerships with employers to remove barriers and to improve access to and increase the number of job placements in enhanced employment, especially for families with low income.
- 2.2 Promote training and educational opportunities for workers to gain skills necessary for jobs that provide wages for individuals and families to be self-sufficient and that support family stability.
- 2.3 Strengthen the provision and flexibility of supportive services for individuals to begin new jobs or continue in existing jobs by ensuring they have access to affordable child care, disabled adult and elderly care, transportation, English as a Second Language programs and/or other needed support.
- 2.4 Support community efforts in the development and assistance to micro-enterprises and small businesses to reduce small business failures and to retain and create more jobs.
- 2.5 Ensure that the commercial revitalization program serves as a resource to achieve a portion of these objectives.
- 3. Neighborhood Preservation, Residential and Commercial Revitalization Goal

In commercial and residential areas that are vulnerable to instability, facilitate reinvestment, encourage business development, promote public and private investment and reinvestment, preserve affordable housing and prevent or eliminate the negative effects of disinvestment.

## Objectives

- 3.1 Develop strategies of prevention and early intervention in communities in danger of deterioration to reduce the need for greater community investment and improvements in the future.
- 3.2 Review existing plans for Conservation Areas, Redevelopment Areas, residential Revitalization Areas, Commercial Revitalization Districts, Commercial Revitalization Areas and Neighborhood Strategy Areas to promote a comprehensive and coordinated approach to meeting community development needs while maintaining the affordable housing stock and the unique character of each community. <sup>11</sup>

<sup>&</sup>lt;sup>11</sup> Conservation and Redevelopment areas are neighborhoods that have been identified by the Board of Supervisors as in need of preservation, rehabilitation, or reconstruction, and for which a Conservation or Redevelopment Plan has been formally adopted by the Board of Supervisors. This enables the FCRHA to undertake specific activities in that neighborhood. A "Redevelopment Area" is appropriate for those areas characterized by conditions of blight and deterioration, and other conditions preventing proper development which require major land acquisition, clearance and reconstruction. "Conservation Areas" are characterized by

3.3 Build on community strengths and involve the residents in decision making on needs, priorities, plans, improvements, and solutions to community concerns; in cooperation with the Strengthening Neighborhoods and Building Community (SNBC) Strategy Team.

## D. INSTITUTIONAL STRUCTURES/COORDINATION, MONITORING AND EVALUATION GOAL

Ensure broad community input throughout the development and implementation of the Consolidated Plan, build public/private partnerships to implement the Plan, and monitor and evaluate the goals, strategies and program outcomes.

### Objectives

- 1. Implement the Citizen Participation Plan and monitor and evaluate the effectiveness of community outreach and education on community needs, plans and priorities; funded programs and results; and the effectiveness of the citizen participation process under the Consolidated Plan.
- 2. Identify and pursue new resources and partnerships within the community and continue to strengthen capacity and coordination among County agencies and service programs to support the Consolidated Plan goals, objectives, strategies and annual action plans.
- 3. Emphasize expanding the capacity of private nonprofit agencies to meet community needs through the provision and identification of training, technical assistance, mentoring and leveraging of resources provided by the County.
- 4. Promote broad assessment, awareness and understanding of community needs. Emphasize outreach efforts to those who may be neediest in the population and least able to access community services. Monitor changes in the community and associated services needs and alter service delivery as warranted.
- 5. Monitor the performance of programs and projects funded through the Consolidated Community Funding Pool, as well as the overall community impact. Develop and implement strategies for enhanced performance and benefit to the community, such as projects may not be refunded in subsequent years if performance objectives are not achieved.

less severe conditions of blight and deterioration than Redevelopment Areas, and the emphasis is on preserving and improving most existing land uses and buildings. A "Rehabilitation District" is used for areas adjacent to approved Conservation Areas that are deteriorating, or may deteriorate, and the FCRHA may take action to prevent further deterioration and the spread of blight. There are nine designated Conservation Areas, three designated Redevelopment Areas, and three Rehabilitation Districts in the County.

#### FLOAT-FUNDED ACTIVITIES

CDBG grantees have a line of credit established by HUD that covers the amount of CDBG funds approved by HUD when the Consolidated Plan Action Plan is approved. Sometimes, however, activities take longer to get started than initially anticipated and funds remain in the grantee's line of credit. When this occurs HUD permits grantees to use a financing technique called float funding.

Under the float funding provision, the grantee uses the amount of funds available in the line of credit to fund an alternative eligible activity with the assumption that these funds will be repaid by the alternate activity and then used to fund the originally planned activity. No float-funded activities are planned in the program year by Fairfax County.

#### FEDERAL RESOURCES TO BE APPLIED IN FY 2010

For this Action Plan, FY 2010 funding for the CDBG, HOME, ESG, and NSP is based on formal notification from HUD of grant levels. Funding for the HOPWA program is estimated at the revised current year level, but actual funding will depend on the final allocation made available to Northern Virginia jurisdictions through the District of Columbia, the direct recipient of the funds.

The federal funding expected to be received by Fairfax County for Fiscal Year 2010 totals \$11,941,598.

It should be noted that a major change to the matrix below for FY 2010 resulted from discussion at the CCFAC/FCRHA Working Advisory Group meeting on January 7, 2009. Project #17 (page 34) now includes senior, disabled and homeless populations which was formerly Project #18 in FY 2009 and read "Senior/Disabled Housing". After the discussion, it was determined that going forward, HCD will highlight which of the three categories is the priority for that year and note that this category serves all three types of populations. The priority of FY 2010 is housing for the homeless and for persons with physical and mental disabilities.

K

## FEDERAL RESOURCES TO BE APPLIED IN FY 2010

				FY 2010		
Project/Activity	Goals & Objectives	CDBG	*One-time funding granted in FY09 to be expended in FY09 and FY10	HOME	ESG	HOPWA
Project ID - #1 Payment on Section 108 Loans: Annual payments on six loans under Section 108 of the Housing and Community Development Act of 1974, as amended. Funding through five of the loans has been used by the FCRHA for affordable housing development and preservation, and for the reconstruction of Washington Plaza in Reston, and the payment amount includes a portion for the most recent loan to fund affordable housing preservation and Olley Glen. The sixth loan, to the County, is being used for road and storm drainage improvements in five Conservation Areas: Bailey's, Fairhaven, Gum Springs, James Lee, and Jefferson Manor. Loan applications were approved by the Board of Supervisors, who pledged future CDBG funds for the payment of annual interest and principal premiums due on the notes.  Priority Need – Other Performance Indicator - N/A CDBG Citation – 570.703 (c) CDBG National Objective - LMH Start Date – 07/01/09 Completion Date – 06/30/10 Other Resources: N/A Matrix Code: 19F Purpose: N/A	Affordable Housing (A) 1, 2, 5 Community Development (A) 3.1, 3.2	\$1,415,861				
Project ID - #2 Fair Housing: These funds will be used by the County's Human Rights Commission to contract for fair housing testing, to conduct fair housing outreach and education activities in the housing market and to investigate fair housing complaints.  Priority Need – Planning/Administration Performance Indicator – Number of fair housing tests; number of individuals trained; number of cases remedied CDBG Citation - 570.206 (e) CDBG National Objective – N/A Start Date – 07/01/09 Completion Date – 06/30/10 Other Resources: N/A Matrix Code: 21D Purpose: N/A	Affordable Housing (A) 1, 2, 3, 4	\$57,512		\$ 24,427		

				FY 2010		
Project/Activity	Goals &	CDBG	NSP	HOME	ESG	HOPWA
	Objectives		*One-time			
			funding			
			granted in			
			FY09 to be			
			expended			
			in FY09			
			and FY10			
<b>Project ID - #3 Planning (Programs and Compliance):</b> Continued						
funding to provide for planning and implementation of the County's		****				
housing and community development programs. Funding is required to		\$489,779				
meet CDBG and HOME regulations, local procedures, to prepare and	Plan					
process the County's Consolidated Plan and related citizen participation	Implementation					
and public input processes, prepare community plans and implement	(D) 1, 2, 3, 4, 5					
housing and community development projects, as well as identifying and						
pursuing other non-entitlement funding to implement projects. Funding provides for salaries and fringe benefits for four full-time positions and						
one half full-time position, plus related operating costs.						
Priority Need – Planning/Administration						
Performance Indicator – N/A						
CDBG Citation - 570.205 (a) CDBG National Objective – N/A						
Start Date - 07/01/09 Completion Date - 06/30/10						
Other Resources: N/A						
Matrix Code: 20 Purpose: N/A						
Project ID - #4 General Administration: Continued funding for the	Plan					
general administration of the County's CDBG, NSP, and HOME-funded	Implementation	\$648,936	\$ 280,730			
programs and projects, as well as projects funded under the Section 108	(D) 1, 2, 3, 4, 5	φσ.σ,>υσ	\$ 280,730			
and Economic Development Initiative. Funding provides for	(D) 1, 2, 3, 4, 3					
administration of housing and community development programs and						
projects, including contract management for projects and programs						
funded through the Consolidated Community Funding Pool, required						
local, state, and federal reports and preparation of documents, provision						
of technical assistance, financial management, and administrative and						
professional support to the CCFAC and various citizen participation						
processes. Funding provides for salaries and fringe benefits for six full-						
time positions and one half-time position, plus related operating costs.						
Priority Need - Planning/Administration						
Performance Indicator – N/A						
CDBG Citation - 570.206 (a) CDBG National Objective –						
LMMH(NSP)						
<b>Start Date – 07/01/09 Completion Date – 06/30/10</b>						
Other Resources: N/A						
Matrix Code: 21A Purpose: N/A					1	

				FY 2010		
Project/Activity	Goals & Objectives	CDBG	NSP *One-time funding granted in FY09 to be expended in FY09 and FY10	HOME	ESG	HOPWA
Project ID - #5 HOME Administration: Under the HOME Program, local jurisdictions may designate 10% of the HOME grant for administrative costs. Included in this limit is the \$21,928 in HOME funds proposed for Fair Housing activities. The balance of the administrative funds will be used to support the operation of the HOME Program and the projects receiving HOME funding. Proposed funding provides for salaries and fringe benefits for one and a half full-time positions, plus related operating and equipment costs and eligible preliminary costs related to the planning and design of housing development proposed by the FCRHA.  Priority Need – Planning/Administration Performance Indicator – N/A HOME Citation – 92.207 CDBG National Objective – N/A Start Date – 07/01/09 Completion Date – 06/30/10 Other Resources: N/A Matrix Code: 19A Purpose: N/A	Plan Implementation (D) 1, 2, 3, 4, 5			\$ 161,461		
Project ID - #6 Affordable Housing Fund: An allocation to the Consolidated Community Funding Pool (CCFP) to provide funding to eligible Nonprofit corporations or CDBG Participating Jurisdictions (Towns of Clifton, Herndon, and Vienna, and the City of Fairfax) for the provision, development and preservation of affordable housing in accordance with CDBG eligibility criteria and priorities and the CCFP priorities adopted by the Board of Supervisors. Funding for specific programs and projects are subject to appropriations by the Board of Supervisors.  Priority Need – Rental Housing Performance Indicator – Number of Households Assisted CDBG Citation – To be determined based on allocations to CCFP projects  CDBG National Objective - To be determined based on allocations to CCFP projects  Start Date – 07/01/09 Completion Date – 06/30/10  Other Resources: County General Funds and CSBG funds for the CCFP and Private Funds through nonprofits  Matrix Code: To be determined based on allocations to CCFP	Affordable Housing (A) 1, 2, 5	\$1,113,445				

				FY 2010		
Project/Activity	Goals & Objectives	CDBG	*One-time funding granted in FY09 to be	НОМЕ	ESG	HOPWA
			expended in FY09 and FY10			
projects Purpose: To be determined based on allocations to CCFP projects						
Project ID - #7 Targeted Public Services: An allocation to the Consolidated Community Funding Pool (CCFP), determined by a HUDrequired limit of 15% of CDBG award, to be used for Targeted Public Services. Funds are provided for CCFP awards to eligible nonprofit corporations or CDBG Participating Jurisdictions (Towns of Clifton, Herndon, and Vienna, and the City of Fairfax) for the delivery of public services in accordance with CDBG eligibility criteria and priorities and the CCFP priorities adopted by the Board of Supervisors. Funding for specific programs and projects are subject to appropriations by the Board of Supervisors.  Priority Need – Public Services  Performance Indicator – Number of Households Assisted CDBG Citation - 570.201 (e)  CDBG National Objective - To be determined based on allocations to CCFP projects  Start Date – 07/01/09 Completion Date – 06/30/10  Other Resources: County General Funds and CSBG funds for the CCFP and Private Funds through nonprofits  Matrix Code: To be determined based on allocations to CCFP projects  Purpose: To be determined based on allocations to CCFP projects	Homelessness (B) 1, 2, 3, 4 Community Development (A)(C) 1.1, 1.2, 1.3, 1.4, 1.5	\$897,345				
Project ID - #8 Silver Lining Initiative Program {formerly known as Homebuyer Equity Loan Program (HELP)}: The goal of this new program is to increase the overall homeownership rate among low-income households in Fairfax County. The focus will be acquisition of foreclosed homes by first-time homebuyers. The Homebuyer Equity Loan Program (HELP) is a partnership between Fairfax County and low-income homebuyers who reside and/or work in the county. HELP provides homebuyer acquisition loans for up to \$91,767 to purchase foreclosed single family homes or townhouses. Fairfax County ADDI funds are provided for down payment and closing cost assistance in an amount equal to either 6% of the unit sales price or \$10,000, whichever is greater. Approved applicants can also receive up to \$70,000 in HOME	Affordable Housing (A) 1		\$1,526,570	\$1,354,236		

Project/Activity	Goals &	CDBG	NSP	HOME	ESG	HOPWA
	Objectives		*One-time			
			funding			
			granted in			
			FY09 to be			
			expended			
			in FY09			
			and FY10			
funds for secondary financing.						
Priority Need - Owner Occupied Housing						
Performance Indicator – Number of Units Purchased						
Outcome: 45-50 low-income homebuyers will have affordable						
housing through homebuyer acquisition loans for the purpose of						
providing decent affordable housing. 12-15 of which will be funded						
with NSP funds.						
HOME Citation - 92.205 (a), 92.254						
CDBG Citation – 570.201(a)						
CDBG National Objective – LMMH						
Start Date - 07/01/09						
Other Resources: State Programs and Private Financing						
Matrix Code: N/A Purpose: N/A	A CC 1 1 1					
Project ID - #9 Home Repair for the Elderly Program: Continued	Affordable	¢215 027*				
funding of the Home Repair for the Elderly Program (HREP) which	Housing	\$315,937*				
provides minor repairs at no cost to the homeowner for an estimated 100 homes of eligible low-income elderly or disabled persons. The HREP	(A) 1	*Includes 1	eallocated fun	ds of		
provides up to about one week of work and \$500 in material expenses by			rom a combina			
the HREP crew. Proposed funding provides for salaries and fringe		. /	arried over fund			
benefits for five full-time positions (HREP crew and clerical support),		completed				
plus related operating and equipment costs. These funds are		<b>F</b>	1 -3			
supplemented by County funds generated from payments on loans						
through the Home Improvement Loan Program for the costs of outside						
contracting and materials. <b>Priority Need – Owner – Occupied Housing</b>			I	I		
Performance Indicator - Number of homes repaired for						
elderly/disabled						
Outcome - 100 households have sustained affordable housing						
through minor home repairs for the purpose of providing decent						
affordable housing.						
CDBG Citation - 570.202 (a) CDBG National Objective - LMH						
Start Date – 07/01/09 Completion Date – 06/30/10						
Other Resources: N/A						
Matrix Code: 14A Purpose: N/A						

				FY 2010		
Project/Activity	Goals &	CDBG	NSP	HOME	ESG	HOPWA
	Objectives		*One-time			
			funding			
			granted in			
			FY09 to be			
			expended			
			in FY09			
			and FY10			
Project ID - #10 Tenant Based Rental Assistance - Homeless	Affordable					
Prevention and Partnership for Permanent Housing and Homeless:	Housing			\$888,561*		
Rental assistance to prevent families from becoming homeless	(A) 1, 2, 5			*Includes \$ 2	17 090	
(\$533,137). Also, to fund the program to provide rental assistance to help				carryover bal		
families and persons to transition from homelessness and transitional				prior year.		
housing to permanent housing (\$355,424).				prior year.	1	
Priority Need – Rental Housing						
Performance Indicator – Number of households assisted						
Outcome - 73 households have affordable housing through rental						
assistance programs for the purpose of providing decent affordable						
housing.						
HOME Citation – 92,209 CDBG National Objective - N/A						
Start Date – 07/01/09 Completion Date – 06/30/10 Other Resources: N/A						
Matrix Code: 31F Purpose: Homeless Rental Housing Project ID - #11 Housing First Single Room Occupancy (SRO): The	Affordable					
initiative supports the County's 10-year strategy to end homelessness.	Housing	\$350,000*				
SRO will be made available to single low-income, working adults. The	(A) 1	\$330,000				
project will be funded at \$350,000.	(A) 1	*Reallocated	from			
Priority Need – Rental Housing		prior year car				
Performance Indicator – Number of units rehabbed; number		over funds.	iricu			
households with improved housing		over runus.				
Outcome: Households will have accessible affordable housing for the						
purpose of providing decent affordable housing. (Number of						
households to be determined.)						
CDBG Citation – 570.202 (a) CDBG National Objective - LMH						
<b>Start Date – 07/01/09 Completion Date – 06/30/10</b>						
Other Resources: N/A						
Matrix Code: Purpose: Homeless Rental Housing						
Project ID - #12 Rehabilitation of FCRHA Properties: Funding will						
be used to rehab FCRP residential properties and group homes to	Affordable	\$211,059*		\$86,891		
maintain safety and quality of life. Funds have been earmarked for	Housing	* Realloca	ted funds from	a combination		
retrofitting and/or production of housing and facilities for physically	(A) 1, 2	* Reallocated funds from a combination of FY09 carried over funds completed				
and/or mentally disabled.	Community	projects.				
Priority Need – Rental Housing	Development	Projects.				
Performance Indicator - Number of units rehabbed; number	(C) 1.1, 1.2, 1.3,					
households with improved housing	1.4, 1.5		I	Í	1	

				FY 2010		
Project/Activity	Goals & Objectives	CDBG	NSP *One-time	HOME	ESG	HOPWA
			funding			
			granted in			
			FY09 to be			
			expended			
			in FY09			
			and FY10			
Outcome - 285 households have sustained affordable housing						
through rehabilitation of housing for the purpose of providing						
decent affordable housing.						
CDBG Citation - 570.202 (a) CDBG National Objective - LMH						
<b>Start Date – 07/01/09 Completion Date – 06/30/10</b>						
Other Resources:						
Matrix Code: 14D Purpose: N/A						
<b>Project ID - #13 Homeownership Program:</b> Proposed funding	Affordable					
provides for salaries and fringe benefits to support three full-time and	Housing	\$ 364,028				
one full-time limited-term positions involved in homeownership	(A) 1					
activities. The positions provide support to the First-Time Homebuyer						
and the Moderate Income Direct Sales Programs. Duties include						
application intake/data entry, waiting list maintenance, application processing, certifying applicant eligibility, marketing and conducting						
lotteries for new and resale units, establishing resale prices, monitoring						
second trust loans, conducting required annual occupancy certifications,						
dissemination of program information, providing educational programs						
and/or counseling for applicants/homeowners and assistance to						
homebuyers and builder sales staff. This program will enable assistance						
to families in approximately 200 homes and 700 families on the waiting						
list of certified eligible applicants. The number of households anticipated						
to be served through orientations and other marketing activities is 2,400.						
Priority Need - Owner-Occupied Housing						
Performance Indicator - Number of households Assisted						
Outcome - 200 households have new access to homeownership						
through homebuyer programs for the purpose of creating decent						
affordable housing.						
CDBG Citation - 570.201 (k) CDBG National Objective - LMH						
Start Date – 07/01/09						
Other Resources: State Programs, County ADU and MIDs						
Programs, & CDBG Program (Prior Years)						
Matrix Code: 05R Purpose: N/A						
				1		

		FY 2010				
Project/Activity	Goals &	CDBG	NSP	HOME	ESG	HOPWA
· ·	Objectives		*One-time			
			funding			
			granted in			
			FY09 to be			
			expended			
			in FY09			
			and FY10			
Project ID - #14 Relocation Program/Homeownership Initiatives:	Affordable					
Proposed funding provides for salaries and fringe benefits to support two	Housing	\$ 343,731				
full-time and one full-time limited term positions to provide federally	(A) 1					
mandated relocation and advisory services to approximately 1000						
persons affected by the County and FCRHA programs. Also, continued						
support for staff to develop and implement FCRHA homeownership						
initiatives. Relocation reviews will be completed as required on CDBG,						
Home and Section 108 loan funded projects and relocation activity						
performed by Nonprofit organizations. Technical assistance may be						
given to landlords, developers, and tenants of preservation projects and						
rehabilitation projects. Ongoing activities will also include the						
Homeownership Education Counseling for First Time Homebuyers, the						
Housing Choice Voucher Homeownership Program, the Homebuyer						
Equity Loan Program, and a County Affordable Dwelling Unit						
Foreclosure Program.						
Priority Need – Other						
Performance Indicator – Number of Households Assisted						
Outcome - 1000 persons have access to sustained affordable housing						
through relocation and advisory services for the purpose of						
providing decent affordable housing. 240-360 persons per year have						
new or sustained access to homeownership through pre- and post						
homebuyer counseling and homebuyer programs for the purpose of						
creating decent affordable housing.						
CDBG Citation - 570.201 (i) CDBG National Objective - LMH						
Start Date – 07/01/08 Completion Date – 06/30/09 Other Resources: Private Owners						
Matrix Code: 08 Purpose: N/A						
Project ID - #15 CHDO Set-Aside: The federal HOME regulations	Affordable					
require that 15% of the total HOME grant be set-aside for investment in	Housing					
housing to be developed, sponsored, or owned by nonprofit groups,	(A) 1, 2, 5			\$ 409,171		
which have been certified as Community Housing Development	$(A)$ 1, $\angle$ , $J$			φ 403,171		
Organizations (CHDOs). In recognition of limited resources, as well as						
the value of collaboration, the FCRHA will act as a catalyst and						
facilitator, and will pool resources to encourage partnerships with						
nonprofits in FY 2009 for the development and preservation of						
affordable housing, that could range from multifamily to homeownership						
to senior housing. CHDO set-aside activities will serve to either preserve						
to senior nousing. Cribo set-aside activities will serve to clinic preserve	ļ					J

		FY 2010				
Project/Activity	Goals & Objectives	CDBG	NSP *One-time	HOME	ESG	HOPWA
			funding			
			granted in			
			FY09 to be			
			expended			
			in FY09			
			and FY10			
existing affordable housing or develop additional affordable housing						
units for low-income homebuyers and renters. The total number of						
households to be served will be determined through the review of the FY						
2010 CHDO Request For Proposals submissions.						
Priority Need - Rental Housing						
Performance Indicator – Number of Households Assisted						
Outcome: Housing affordability for the purpose of providing decent						
affordable housing for low- and moderate-income households.						
(Number of households to be determined based on proposals.)						
CDBG Citation – 92.300 CDBG National Objective – N/A						
<b>Start Date – 07/01/09 Completion Date – 06/30/10</b>						
Other resources: N/A						
Matrix Code: N/A Purpose: N/A						
<b>Project ID - #16 Revitalization: Neighborhood Outreach:</b> First-Time	Community					
Homebuyer, Home Improvement Loan, Community Improvement,	Development	\$158,276				
Neighborhood Improvement, and the Consolidated Code Enforcement	(C) 2.1, 2.2, 2.3,					
and Neighborhood Outreach Programs designed to prevent and reduce	2.4, 2.5, 3.1,					
blighting influences will be used in Neighborhood Revitalization	3.2, 3.3					
Strategy Areas as well as Countywide. Funding will provide for 1½						
limited term positions.						
Priority Need – Owner-Occupied Housing						
Performance Indicator – Number of units rehabbed; number						
households with improved housing						
Outcome – Communities will have sustainability, improved living						
environments through reducing actual and potential blight and						
improvements to residential properties for the purpose of providing						
decent affordable housing.						
CDBG Citation – 570.202(a) CDBG National Objective - LMH						
Start Date – 07/01/09 Completion Date – 06/30/10						
Other Resources: N/A						
Matrix Code: 14A Purpose: N/A						

Project/Activity	Goals & Objectives	CDBG	NSP	HOME	ESG	HOPWA
	Objectives		*One-time			
			funding			
			granted in			
			FY09 to be			
			expended in FY09			
			and FY10			
Project ID - #17 Senior/Homeless/Persons w/Disabilities:	Affordable		unu i i i			
Development/acquisition and modifications of housing and facilities to	Housing (A) 1,	\$546,342*				
design specifically for the physically and/or mentally disabled, homeless	2					
and seniors. (Number to be determined dependant upon project). Funds	Community		l			
will be targeted in FY10 will be for the homeless and for persons with	Services (C) 1,	*Includes \$20	,			
physical and mental disabilities.	2, 3, 4, 5	Reallocated f		•		
Priority Need – Rental Housing			d Revitalization aprovements for			
Performance Indicator – Number of individuals/households assisted		Conservation		1		
Outcome - Households will have affordable housing through		carried over f				
affordable housing preservation and/or development for the purpose		I	l			
of providing decent affordable housing. Number of households to be						
determined based on proposals.  CDBG Citation - 570.201 (a) 570.201 (c) CDBG National Objective						
- LMH						
Start Date - 07/01/09   Completion Date - 06/30/10						
Other Resources: Private Investment						
Matrix Code: 01 Purpose: Person w/ Disabilities (and Seniors)						
Project ID #18 Emergency Shelter Grant: Eleanor Kennedy Shelter	Homelessness				\$44,554	
Fairfax County operates six full-service emergency shelters for homeless	(B) 1,2,3,4					
single adults and families. Five of these shelters have been designated to						
receive ESG funding. ESG funding is received by the County through						
the Department of Housing and Community Development based on						
expenditures reported by the Department of Family Services for shelter						
operating expenses. The Eleanor Kennedy Shelter serves single adults						
and is located at Fort Belvoir in Fairfax County. The FY 2008 ESG allocation will be used to partially offset shelter operating expenses.						
Priority Need – Homeless						
Performance Indicator – Number of households Assisted						
Outcome - 233 homeless individuals will have access to a shelter for						
the purpose of providing decent affordable housing.						
CDBG Citation - N/A CDBG National Objective - N/A						
Start Date – 07/01/09 Completion Date – 06/30/10						
Other Resources: County General Funds						
Matrix Code: Not Applicable Purpose: Homeless						

		FY 2010				
Project/Activity	Goals &	CDBG	NSP	HOME	ESG	HOPWA
	Objectives		*One-time			
			funding			
			granted in			
			FY09 to be			
			expended			
			in FY09			
			and FY10			
Project ID #19 Emergency Shelter Grant: Embry Rucker Shelter	Homelessness				\$76,774	
Fairfax County operates six full-service emergency shelters for homeless	(B) 1,2,3,4					
single adults and families. Five of these shelters have been designated to						
receive ESG funding. ESG funding is received by the County through						
the Department of Housing and Community Development based on						
expenditures reported by the Department of Family Services for shelter						
operating expenses. The Embry Rucker Shelter serves single adults and						
families and is located in Reston, Virginia.						
Priority Need – Homeless						
Performance Indicator – Number of households Assisted						
Outcome - 345 homeless individuals will have access to a shelter for						
the purpose of providing decent affordable housing.  CDBG Citation - N/A CDBG National Objective - N/A						
CDBG Citation - N/A CDBG National Objective - N/A Start Date - 07/01/09 Completion Date - 06/30/10						
Other Resources: County General Funds						
Matrix Code: Not Applicable Purpose: Homeless						
Project ID #20 Emergency Shelter Grant: Mondloch House	Homelessness				\$34,232	
Fairfax County operates six full-service emergency shelters for homeless	(B) 1,2,3,4				Ψ54,252	
single adults and families. Five of these shelters have been designated to	(B) 1,2,3,1					
receive ESG funding. ESG funding is received by the County through						
the Department of Housing and Community Development based on						
expenditures reported by the Department of Family Services for shelter						
operating expenses. Mondloch House serves families and disabled						
individuals and is located near the Route One Corridor in Alexandria						
(Fairfax County), Virginia.						
Priority Need – Homeless						
Performance Indicator - Number of households Assisted						
Outcome - 164 homeless individuals will have access to a shelter for						
the purpose of providing decent affordable housing.						
CDBG Citation - N/A CDBG National Objective - N/A						
<b>Start Date – 07/01/09 Completion Date – 06/30/10</b>						
Other Resources: County General Funds						
Matrix Code: Not Applicable Purpose: Homeless						
Project ID #21 Emergency Shelter Grant: Bailey's Community	Homelessness				\$55,053	
Shelter	(B) 1,2,3,4					
Fairfax County operates six full-service emergency shelters for homeless						
single adults and families. Five of these shelters have been designated to						

		FY 2010				
Project/Activity	Goals &	CDBG	NSP	HOME	ESG	HOPWA
	Objectives		*One-time			
			funding			
			granted in			
			FY09 to be			
			expended			
			in FY09 and FY10			
receive ESG funding. ESG funding is received by the County through			and F110			
the Department of Housing and Community Development based on						
expenditures reported by the Department of Family Services for shelter						
operating expenses. The Bailey's Community Shelter serves single						
adults and is located in Bailey's Crossroads.						
Priority Need – Homeless						
Performance Indicator - Number of households Assisted						
Outcome - 629 homeless individuals will have access to a shelter for						
the purpose of providing decent affordable housing.						
CDBG Citation - N/A CDBG National Objective - N/A						
Start Date – 07/01/09 Completion Date – 06/30/10 Other Resources: County General Funds						
Matrix Code: Not Applicable Purpose: Homeless						
Wattix Code. Not Applicable Turpose. Homeless						
Project ID #22 Emergency Shelter Grant: Shelter House	Homelessness				\$53,365	
Fairfax County operates six full-service emergency shelters for homeless	(B) 1,2,3,4					
single adults and families. The shelters are operated by non-profit						
agencies under contracts with the Department of Family Services. Five of these shelters have been designated to receive ESG funding. ESG						
funding is received by the County through the Department of Housing						
and Community Development based on expenditures reported by the						
Department of Family Services for shelter operating expenses. Shelter						
House serves families and is located in Falls Church (Fairfax County),						
Virginia.						
Priority Need – Homeless						
Performance Indicator – Number of households Assisted						
Outcome - 109 homeless individuals will have access to a shelter for						
the purpose of providing decent affordable housing.						
CDBG Citation - N/A CDBG National Objective - N/A						
Start Date – 07/01/09 Completion Date – 06/30/10 Other Resources: County General Funds						
Matrix Code: Not Applicable Purpose: Homeless						
Turpose Homeless						
Project ID - #23 HOPWA: Under federal regulations for the	Homelessness					
Consolidated Plan, the District of Columbia receives funds through the	(B) 1, 2, 3, 4					\$ 180,000

		FY 2010					
Project/Activity	Goals &	CDBG	NSP	HOME	ESG	HOPWA	
	Objectives		*One-time				
			funding				
			granted in				
			FY09 to be				
			expended				
			in FY09				
			and FY10				
Housing Opportunities for Persons with AIDS (HOPWA) Program for							
the entire eligible metropolitan statistical area (EMSA). The funds are							
sub-allocated to Northern Virginia jurisdictions through the Northern							
Virginia Regional Commission and administered locally by Northern							
Virginia Family Services. These funds provide rental assistance for							
approximately 27-28 households with persons who are living with AIDS.							
Priority Need - HIV/AIDS							
Performance Indicator - Number of individuals/households Assisted							
Outcome - 27-28 households have access to a sustained affordable							
housing through rental assistance for the purpose of providing							
decent affordable housing.							
CDBG Citation - N/A CDBG National Objective – N/A							
<b>Start Date – 07/01/09 Completion Date – 06/30/10</b>							
Other Resources: N/A Matrix Code: 31F Purpose:							
HIV/AIDS							
<b>Project ID - #24 Neighborhood Stabilization Program</b> : Silver Lining			\$1,000,000				
Plus funds provided to non-profits will be available through a rolling			ψ1,000,000				
application process to acquire foreclosed properties for rental housing.							
All households assisted under the non-profit portion of Silver Lining							
Plus must have incomes at or below 50% AMI.							
Priority Need – Rental Housing							
Performance Indicator – Number of Households Assisted							
Outcome: Housing affordability for the purpose of providing decent							
affordable housing for low- and moderate-income households.							
(Number of households to be determined based on proposals.)							
CDBG Citation – 570.201, 570.202 CDBG National Objective –							
LMMH							
Start Date – 2/15/09							
Other resources: Possible use of Home Improvement Loan Program							
(HILP) funds to assist with rehabilitation costs as needed.							
Matrix Code: 14A Purpose: N/A							

				FY 2010		
Project/Activity	Goals & Objectives	CDBG	*One-time funding granted in FY09 to be expended in FY09 and FY10	HOME	ESG	HOPWA
TOTAL FY 2010 ENTITLEMENT FOR FEDERAL PROGRAMS		\$5,982,304		\$2,707,657	\$263,978	\$ 180,000
ADDITIONAL CARRYOVER AMOUNT FROM PRIOR YEARS		\$929,947	\$2,807,300	\$217,090		
TOTAL FY 2010 BUDGET ALLOCATIONS		\$6,912,251	\$2,807,300	\$2,924,747	\$263,978	\$180,000

## CDBG AND HOME PROGRAM INCOME TO BE APPLIED IN FY 2010

		FY 2010					
Project/Activity	Goals & Objectives	CDBG Program Income	HOME	ESG	HOPWA		
Project ID - #25 Home Improvement Loan Program: Provision of funding for home improvement loans and two program assistants for an estimated 32 eligible properties in Fairfax County, the Towns of Herndon, Clifton and Vienna, and in the City of Fairfax. Eligible homes include those that do not meet health and building code requirements and are owned by low and moderate income persons. These funds will be utilized in combination with County General Funds and income from local banks, other federal programs, local volunteer and nonprofit organizations, and funds provided by the homeowner. One assistant will work county-wide, while the other assistant will concentrate on the Huntington Flood Program.  Priority Need – Owner – Occupied Housing Performance Indicator - Number of units rehabbed; number households with improved housing Outcome - Thirty-two households will sustain affordable housing through rehabilitation of housing for the purpose of providing decent affordable housing.  CDBG Citation - 570.202 (a) CDBG National Objective - LMH Start Date – 07/01/09 Completion Date – 06/30/10 Other Resources: N/A Matrix Code: 14A Purpose: N/A	Affordable Housing (A) 1, 2, 4 Community Development (C) 3.1, 3.2	\$310,070					
Project ID - #26 Housing Development Costs: Funding for housing development projects to be allocated based on applications. Priority Need – To be determined Performance Indicator - To be determined Number of units rehabbed; number households with improved housing Outcome – To be determined HOME Citation - To be determined Start Date – 07/01/09 Completion Date – 06/30/10 Other Resources: To be determined Matrix Code: To be determined Purpose: N/A	Affordable Housing (A) 1	\$210.070	\$52,211				
TOTAL ESTIMATED PROGRAM INCOME		\$310,070	\$52,211				

#### CCFP FUNDING PRIORITIES AND ALLOCATION PROCESS

Funding

A major responsibility of the Consolidated Community Funding Advisory Committee is to develop funding priorities for the Consolidated Community Funding Pool (CCFP). Following an extensive needs assessment and citizen-input process, the CCFAC established proposed funding priorities according to four Priority Areas. The outcome-focused approach articulates what the funding pool is intended to accomplish and makes it easier for applicants to convey what they expect to achieve through their proposals. On July 9, 2007, the Board of Supervisors approved the following CCFP funding priorities for FY 2009 and FY 2010:

## FY 2009 and FY 2010 CCFP Funding Priorities Summary

Target Funding %
Range for the Consolidated
Community Funding Pool

Fullding Colli	iumity Funding Pool
Prevention Goal: Families and individuals remain independent and have the tools and resources to prevent dependence.	15 – 25%
Crisis Intervention Goal: Families and individuals in crisis receive sufficient help to move quickly back to self-sufficiency.	5 – 15%
Self-Sufficiency Goal: Individuals and families attain self-sufficiency	55 – 65%
Ongoing Assistance for Independent Living Goal: People who have continuing and long-term needs achieve or maintain healthy, safe, and independent lives to the maximum extent feasible.	5 – 15%

For more detailed descriptions of these proposed four priority funding areas, please refer to Appendix A of this document.

The four priority areas and recommended target percentages are not intended to be prescriptive or absolute, but to guide the CCFP applicants and the Selection Advisory Committee which reviews the applications. Applicants determine for themselves which priority area or areas are most relevant to what they propose to achieve, and in some cases, more than one outcome area may be addressed. This approach allows the Selection Advisory Committee to more easily connect individual proposals with the funding priorities approved by the Board of Supervisors.

The funding available through the CCFP is allocated through a competitive Request for Proposals process. The Selection Advisory Committee (SAC) is appointed by the County Executive and is comprised of County citizens. The SAC reviews and ranks the applications and makes final funding recommendations to the Board of Supervisors. In order to maximize the time available for potential applicants to develop proposals and the awards selection process, the formal Request for Proposals was released prior to the release of the Proposed One-Year Action Plan. CCFP proposals for FY 2009 and FY 2010 were received on December 4, 2007. Funding awards for FY 2010 will be made by the Board of Supervisors in April 2009 as part of its action on the County's FY 2010 budget and the proposed projects to be funded (and projected outcomes) by the CCFP follow on pages 41-46.

## CONSOLIDATED COMMUNITY FUNDING POOL PROJECTS FOR FY 2010

	Organization Name/Matrix Code/Primary	CDBG Eligibility	FY 2010	Fairfax County General	CDBG Affordable	CDBG Targeted Public
Project Title/Outcomes/a	Purpose/Service Area	Citation	Funding	Funds/b	Housing	Services
<b>Homes for the Homeless</b>						
(LMC)						
50 homeless households will						
have access to permanent						
housing prior to their exit from	Christian Relief Services					
the transitional housing program for the purpose of	Matrix Code: 05					
creating decent affordable						
_	Primary Purpose: Homeless Service Area: County-wide	570.201 (e)	¢112 164			¢112 164
housing.  Micro enterprise	Service Area. County-wide	370.201 (e)	\$113,164			\$113,164
Development Program						
(LMC)						
15 small business owners will						
start or expand their businesses						
through the receipt of micro						
loans for the purpose of creating						
economic opportunities.	Ethiopian Community					
Tr	Development Council					
160 individuals will have access	Enterprise Development					
to business development	Group					
training and technical assistance	Matrix Code: 18C					
for the purpose of creating	Primary Purpose: N/A					
economic opportunities.	Service Area: County-wide	570.201 (o)	\$77,000			\$77,000
<b>Homeless Intervention</b>						
Services (HIS)						
(LMC)						
An average of 75 individuals or						
30 households per night will be	Fairfax Area Christian					
sustained with nutritious meals	Emergency & Transitional					
for the purpose of creating	Services, Inc. (FACETS)					
suitable living environments.	Matrix Code: 05					
150: 1: 1 1 11 1	Primary Purpose: Homeless					
158 individuals will develop	Service Area: Lee Highway					
upward mobility skills through	Corridor (Fairfax Circle to the	570 201 ( )	<b>4105 15</b> 0			<b>4105 15</b> 0
access to services such as	Fairfax County Parkway)	570.201 (e)	\$127,158		1	\$127,158

	Organization Name/Matrix	CDBG		Fairfax County	CDBG	CDBG Targeted
D : 4 TEVAL (O 4	Code/Primary	Eligibility	FY 2010	General	Affordable	Public
Project Title/Outcomes/a	Purpose/Service Area	Citation	Funding	Funds/b	Housing	Services
individual counseling, advocacy, life skills training,						
job readiness, special needs						
programs, language assistance,						
credit and budget counseling,						
information and referral						
resulting in their integrating into						
the social components of the						
community and for the purpose						
of creating economic						
opportunities.						
Family Enrichment Services						
(FES)						
(LMC)						
45 youth will have access to	Fairfax Area Christian					
services that will improve	Emergency & Transitional					
knowledge skills and abilities to	Services, Inc. (FACETS) Matrix Code: 05					
be better equipped to achieve success in school by making	Primary Purpose: N/A					
responsible decisions and	Service Area: Barros Circle in					
improving behavior for the	Centreville, Ragan Oaks in					
purpose of creating suitable	Fairfax, and Robinson Square					
living environments.	in Fairfax.	570.201 (e)	\$140,833			\$140,833
Emergency Services- Keeping	III T UITUM	370.201 (0)	Ψ1-10,022			Ψ110,000
Families at Home						
(LMC)						
342 households will be						
provided counseling to allow						
clients in short-term crises to						
maintain access to their homes	Good Shepherd Housing and					
and enable families leaving	Family Services					
homelessness to obtain access	Matrix Code: 05Q					
to homes for the purpose of	Primary Purpose: N/A					
providing decent affordable	Service Area: South Fairfax	550 204	<b>#20.00</b>			<b>640.00</b> 0
housing.	County	570.204	\$39,900			\$39,900

Organization			Fairfax		CDBG
O	CDRG			CDRG	Targeted
		FV 2010	•		Public
•	•				Services
_	Citation	runanig	r unus/D	nousing	Services
· · · · · · · · · · · · · · · · · · ·					
and Fairfax City					
	570.201.(a)	\$22 CAA			\$23,600
	370.201 (e)	\$43,000			\$43,000
Homostrotah Ina					
· · · · · · · · · · · · · · · · · · ·					
	570 201 (a)	\$24,000			\$34,000
and Fairiax City	570.201 (e)	\$34,000			\$34,000
Hamastratah Ina					
· · · · · · · · · · · · · · · · · · ·					
	570.204	\$380,000	\$200 535		\$89,465
and Lantas City	310.204	φ300,000	φ490,533		φυ2,403
Newcomer Community					
	570 201 (e)	\$67 127			\$67,127
	Organization Name/Matrix Code/Primary Purpose/Service Area  Homestretch, Inc. Matrix Code: 05 Primary Purpose: Homeless Service Area: Fairfax County and Fairfax City  Homestretch, Inc. Matrix Code: 05 Primary Purpose: Homeless Service Area: Fairfax County and Fairfax City  Homestretch, Inc. Matrix Code: 05 Primary Purpose: Homeless Service Area: Fairfax County and Fairfax City  Newcomer Community Service Area: Fairfax County and Fairfax City  Newcomer Community Service Center Matrix Code: 05 Primary Purpose: N/A Service Area: County-wide	Name/Matrix Code/Primary Purpose/Service Area  Homestretch, Inc. Matrix Code: 05 Primary Purpose: Homeless Service Area: Fairfax County and Fairfax City  Homestretch, Inc. Matrix Code: 05 Primary Purpose: Homeless Service Area: Fairfax County and Fairfax City  570.201 (e)  Homestretch, Inc. Matrix Code: 05 Primary Purpose: Homeless Service Area: Fairfax County and Fairfax City  570.201 (e)  Newcomer Community Service Center Matrix Code: 05 Primary Purpose: N/A	Name/Matrix Code/Primary Purpose/Service Area  Homestretch, Inc. Matrix Code: 05 Primary Purpose: Homeless Service Area: Fairfax County and Fairfax City  Homestretch, Inc. Matrix Code: 05 Primary Purpose: Homeless Service Area: Fairfax County and Fairfax City  Fy 2010 Funding  Fy 2010 Funding	Name/Matrix Code/Primary Purpose/Service Area  Homestretch, Inc. Matrix Code: 05 Primary Purpose: Homeless Service Area: Fairfax County and Fairfax City  Homestretch, Inc. Matrix Code: 05 Primary Purpose: Homeless Service Area: Fairfax County and Fairfax City  570.201 (e)  \$23,600  Homestretch, Inc. Matrix Code: 05 Primary Purpose: Homeless Service Area: Fairfax County and Fairfax City  Total Code: 05 Primary Purpose: Homeless Service Area: Fairfax County and Fairfax City  S70.201 (e)  \$34,000  \$290,535	Name/Matrix Code/Primary Purpose/Service Area Homestretch, Inc. Matrix Code: 05 Primary Purpose: Homeless Service Area: Fairfax County and Fairfax City  570.201 (e)  \$23,600  Homestretch, Inc. Matrix Code: 05 Primary Purpose: Homeless Service Area: Fairfax County and Fairfax City  570.201 (e)  \$34,000  Homestretch, Inc. Matrix Code: 05 Primary Purpose: Homeless Service Area: Fairfax County and Fairfax City  \$570.201 (e)  \$34,000  S290,535

	Organization			Fairfax		CDBG
	Name/Matrix	CDBG		County	CDBG	Targeted
	Code/Primary	Eligibility	FY 2010	General	Affordable	Public
Project Title/Outcomes/a	Purpose/Service Area	Citation	Funding	Funds/b	Housing	Services
the purpose of creating						
economic opportunities. 45 of						
the individuals are expected to						
obtain employment for at least						
90 days.						
350 individuals will have access						
to immigration services						
(counseling and form						
completion), with all of them						
expected to maintain or adjust						
their legal immigration status						
for the purpose of creating						
economic opportunities.						
Cedar Ridge Community						
Center Program						
(LMC)						
50 households, through access						
to a family communication and						
bonding and youth prevention						
activities, will have resources to	D . I . C.A. I					
enhance family functioning and	Reston Interfaith, Inc.					
prevent poor youth outcomes	Matrix Code: 05					
for the purpose of creating	Primary Purpose: N/A					
suitable living environments.	Service Area: Cedar Ridge Apartments in Reston	570.201 (e)	\$63,000			\$63,000
Transitional Housing	Apartificitis in Reston	370.201 (8)	\$05,000			\$05,000
Program	Robert Pierre Johnson					
(LMC)	Housing Development					
26 households will have access	Corporation					
to transitional housing for the	Matrix Code: 05					
purpose of creating decent	Primary Purpose: N/A					
affordable housing.	Service Area: County-wide	570.201 (e)	\$54,668			\$54,668
Supportive Services Program	Wesley Housing		1. ,,,,,			1. ,,,,,,,
36 elderly and disabled	Development Corporation					
residents at an affordable	Matrix Code: 05B					
housing development will	Primary Purpose: Persons					
receive access to health and	with Disabilities					
other social services for the	Service Area: Coppermine	570.201 (e)	\$63,000			\$63,000

	Organization Name/Matrix	CDBG	TV 2010	Fairfax County	CDBG	CDBG Targeted
Project Title/Outcomes/s	Code/Primary	Eligibility	Fy 2010	General	Affordable	Public
Project Title/Outcomes/a purpose of creating suitable	Purpose/Service Area Place in Herndon, Agape	Citation	Funding	Funds/b	Housing	Services
living environments.	House in Fairfax, and					
(LMC)	Springdale House in Falls					
	Church					
Bilingual Housing						
Rehabilitation Specialist						
(LMH)						
35 households will have						
sustained affordable housing						
through the rehabilitation of						
their older, moderately-priced						
dwelling units for the purpose						
of providing decent affordable						
housing.						
10 households will have						
sustained affordable housing	Town of Herndon					
through the resolution of code	Matrix Code: 14A					
violations in their housing units	Primary Purpose: N/A					
for the purpose of providing	Service Area: Town of					
decent affordable housing.	Herndon	570.202 (c)	\$86,000		\$81,570	\$4,430
Mt. Vernon Village- Scattered						
Site Homes	Continue de la contin					
(LMH) 2 households will have access to	Good Shepherd Housing and					
rental housing followed by	Family Services, Inc. Matrix Code: 01					
supportive services to improve	Primary Purpose: N/A					
self-sufficiency for the purpose	Service Area: Human Service					
of creating decent affordable	Region 1, especially along the					
housing.	Route 1 corridor	570.201 (a)	\$305,000		\$305,000	
Reston Interfaith Resources		` /	. ,		. ,	
for Moving Ahead Townhouse						
Acquisition and Rental	Reston Interfaith Housing					
Program	Corporation					
(LMH)	Matrix Code: 01					
2 households will have access to	Primary Purpose: N/A					
rental housing followed by	Service Area: Human Service		<b>0211 055</b>		<b>\$211.055</b>	
supportive services to improve	Region 3		\$311,875		\$311,875	

Project Title/Outcomes/a	Organization Name/Matrix Code/Primary Purpose/Service Area	CDBG Eligibility Citation	FY 2010 Funding	Fairfax County General Funds/b	CDBG Affordable Housing	CDBG Targeted Public Services
self-sufficiency for the purpose of creating decent affordable housing.						
Affordable Rental and Supportive Housing Program (LMH)	Robert Pierre Johnson Housing Development Corporation Matrix Code: 01 Primary Purpose: N/A Service Area:		\$415,000		\$415,000	
	Subtotal		\$2,301,325	\$290,535	\$1,113,445	\$897,345
Other CCFP projects not using CDBG funding			\$8,680,206	\$8,680,206		
	TOTAL FUNDING		\$10,981,531	\$8,970,741	\$1,113,445	\$897,345

## a/ Outcomes numbers are estimated based on FY 2009 numbers

b/ Total includes Community Services Block Grant (CSBG) funding. No projects funded with Targeted Public Services or Affordable Housing Fund received CSBG Funding.

#### INTRODUCTION

The County's Continuum of Care system includes all of the fundamental components of prevention, outreach, intake and assessment, emergency shelter, transitional housing with necessary support and rehabilitative services, and permanent supportive housing. For the federal fiscal year 2008 Continuum of Care funding cycle (for calendar year 2009), HUD awarded \$5,077,834 in multiple grants to the Fairfax-Falls Church community. The HUD awards require \$553,175 as the County's local match, \$445,136 in State pass-through funds, and \$706,692 in private matching funds. A total of 25 grants, including 24 one-year renewal requests and one new two-year grant, were approved and will be used to address the needs of homeless individuals and families who will be assisted through these Shelter-Plus Care and Supportive Housing projects.

#### **CONTINUUM OF CARE**

Fairfax County's Continuum of Care system of programs and services provides all of the fundamental components of prevention, outreach, intake and assessment, emergency shelter, transitional housing with necessary support and rehabilitative services, permanent supportive housing, and linkage to permanent housing. Although the full complement of services has been developed in Fairfax County, capacity remains an issue. Homeless individuals are still turned away from shelters that are full, and there are significant waiting lists for housing, treatment, and other support services programs. Fairfax County's Continuum of Care system includes homeless services for persons in the City of Fairfax and the City of Falls Church and is illustrated in a chart in Appendix E.

During 2005, the Community Council on Homelessness formed an ad hoc Planning Committee to End Homelessness to develop strategies to prevent and end homelessness in the Fairfax-Falls Church community. The Blueprint for Success: Strategic Directions for the Plan to Prevent and End Homelessness in the Fairfax-Falls Church Community was completed in December 2006. The four major strategies focus on prevention, affordable housing options, support services, and a management and accountability structure. The Fairfax County Board of Supervisors endorsed the Strategic Directions in February 2007 and directed the formation of an Implementation Committee to develop an Implementation Plan. The Implementation Committee worked from May through November 2007 to develop the Draft Implementation Plan to Prevent and End Homelessness in the Fairfax-Falls Church Community. The Draft Implementation Plan was presented to the Board's Housing and Human Services Committees on November 26, 2007, and the Plan was approved by the Board on March 31, 2008. On February 9, 2009, the Board appointed a Director for the new Office to Prevent and End Homelessness, which will lead and coordinate the work to implement the Plan. A Governing Board for the Community Partnership to Prevent and End Homelessness will be formed, and work is in progress to begin implementation of strategies in the Plan.

The Fairfax-Falls Church community's Continuum of Care applications to HUD for 2008 were awarded \$5,077,834 in HUD funds for one- to two-year grants. Funding includes the approval of a new Supportive Housing grant application and the one-year renewals of four Shelter-Plus Care projects. Twenty Supportive Housing Program grants were each renewed for one year. The new Supportive Housing Program grant will provide funding to lease nine housing units to provide permanent housing with support services for nine chronically homeless individuals. The Shelter-Plus Care grant renewals will provide continued permanent housing for 98 adults with disabling

conditions. All Shelter-Plus Care grants are renewed annually by HUD after the initial five-year grant period. The Supportive Housing renewal grants also requested funding for one year in accordance with HUD guidance to provide continued funding for currently existing services, including permanent supportive housing for 70 homeless individuals with mental illness or dual-diagnosis, eight safe haven beds for vulnerable homeless adults with serious mental illness, four units of permanent supportive housing for five families with an adult who has a disability, six units of transitional housing serving 13 single adults, 16 beds of transitional housing and treatment services for homeless individuals with substance abuse issues, and 126 units of transitional housing for homeless families.

#### Gaps and Priorities

Identifying gaps and priorities has been an integral part of the Continuum of Care development process. Point-in-time surveys have been conducted annually to obtain accurate unduplicated counts of the number of homeless persons in the County as of a given date. Since 2007, the point in time count only reports on persons who are literally homeless – living on the street, in shelters, in time-limited transitional housing, or other very temporary, precarious arrangements. Persons living in supportive housing are tracked in the count, but reported separately. On January 28, 2009, there were 663 single individuals and 315 families with children containing 1,067 persons (with 629 children), for a total of 1,730 people who met the homeless criteria. Homeless single individuals decreased slightly from 744 in 2008, and the number of homeless families increased very slightly from 311. A total of 294 single adults were counted in permanent supportive housing for homeless persons, including eight persons in a Safe Haven, and 32 families were receiving permanent supportive housing supports. Analysis of the data collected about the population characteristics and service needs of these persons is used in the Continuum of Care grant application process. This information is also used along with other data by working committees to identify needs and gaps, develop program ideas, seek funding sources, evaluate existing programs, and educate the community at large. Major gaps identified include the need for permanent supportive housing for persons with disabilities, including development of single resident occupancy units and additional safe haven capacity, a continuing need for services and programs to help women and their children who are victims of domestic violence, and a growing need for other permanent affordable housing options for both single individuals and families with children.

In August 2007, after several years in planning and development, the Katherine K. Hanley Family Shelter opened with a capacity to serve an additional 20 families, addressing a long-standing need for additional family shelter beds. *The Strategic Directions for the Plan to Prevent and End Homelessness* emphasize a housing first approach to move people as quickly as possible from homelessness into permanent housing, with services provided in that housing. The role of shelters and transitional housing will change, and the first steps toward implementing these changes have been developed in the Implementation Plan approved by the Board.

The ability to secure permanent affordable housing for families and individuals who are ready to leave transitional housing is a major gap in the high-cost Northern Virginia housing market. In 2006, the average rental complex apartment rent in Fairfax County was \$1,247 per month for all types of units and the median sales price of single family houses and town homes in 2006 was \$525,100, down from \$529,000 in 2005 according to the *Washington Post*, March 27, 2007. Even with the economic slowdown in 2008 and rising rates of foreclosures in some communities, the cost of housing is still beyond the financial means of most families and individuals exiting homelessness. For most families or individuals who become homeless, even those graduating

from transitional housing, some form of housing subsidy is essential, but the demand for assisted housing far exceeds the supply. In April 2006, there were over 11,784 households on the waiting lists for Public Housing, Housing Choice Vouchers, and the Fairfax County Rental Program, but only a few Housing Choice Vouchers have become available in the County during the past year. The largest gap, and the greatest need in the Continuum of Care, continues to be the need for permanent affordable housing.

#### COORDINATION AND OTHER ACTIONS

## Coordination of Resources to Achieve Objectives

The primary coordinating group is the CCFAC, which has representation from Fairfax County Redevelopment and Housing Authority (FCRHA), Human Services Council (HSC), Community Action Advisory Board, Fairfax-Falls Church Community Services Board, Community Council on Homelessness, Fairfax-Falls Church United Way, Fairfax Partnership for Youth, Commission on Aging, Advisory Social Services Board, Fairfax Area Disabilities Services Board, Health Care Advisory Board, Fairfax County Alliance for Human Services and a representative of the County's Revitalization Areas. It also includes representatives from the business community, schools community, faith community, children younger than school age community, and youth needs and services community. Membership may include representation from human services provider groups, consumer and community organizations and Boards, Authorities and Commissions, which relate to the Human Services Community, as appropriate. Members are appointed by the County Executive and serve for a term of three years. The lead coordinating agency is the Department of Housing and Community Development, working with an interagency team that includes the Department of Family Services, the Department of Administration for Human Services, the Department of Systems Management for Human Services, and the Office of the County Executive.

Another essential part of the coordination process is support for the efforts of other public, private and nonprofit organizations that seek funding for housing activities and programs from a variety of federal and State funding sources. Fairfax County will generally support such applications.

#### OTHER ACTIONS PLANNED FOR SPECIFIC PURPOSES

#### Fostering and Maintaining Affordable Housing

One of the priorities of the County for the use of CDBG funding, HOME funds, and the local Consolidated Community Funding Pool is to support the production and preservation of affordable housing. The actual allocation of these funds reflects this priority. In addition, CDBG-backed Section 108 loans have been used extensively in the production of affordable housing.

### Affordable Rent Standard

As stipulated under CDBG regulations, jurisdictions are required to adopt and make public rent standards. For this purpose, "affordable rent" shall be rent for housing that is no greater than 40 percent of a household's gross annual income for an eligible lower income household as defined under CDBG program regulations. However, the goal shall be that lower income households, as defined under CDBG program regulations, pay rent that is no more than 30% of their gross annual income.

## **Improving Public Housing and Resident Initiatives**

The FCRHA is a political subdivision of the Commonwealth of Virginia and is empowered to implement housing, community development, and redevelopment programs within Fairfax County and such towns, cities and counties with which it has cooperation agreements. The Fairfax County Board of Supervisors created the Department of Housing and Community Development (HCD) in 1973 for the purpose of carrying out the programs and serving as the staff of the FCRHA. The Annual Plan focuses on the public housing and Housing Choice Voucher (HCV) programs as required by HUD and does not encompass all programs and activities of the FCRHA or HCD.

Fairfax County's Five-Year Consolidated Plan for Fiscal Years 2006-2010 disclosed that about 45,376 families in Fairfax County had incomes that were less than 80 percent of the area's median income and had need for rental housing units in the county. About 20,002 of these families had incomes that were 30 percent or less than the area's median income (form HUD 50075 (03/2006).

The FCRHA's public housing and HCV tenant based assistance is a primary source of federal housing assistance for the County's low-income residents living in the FCRHA's three service areas—Service Area I (South County), Service Area II (Central County), and Service Area III (North County). The median income for families in both of these programs is below 30 percent of the area median. The FCRHA provides public housing units to 1,063 families and has 3204 Housing Choice Vouchers authorized to provide rental assistance payments to families living throughout the three service areas. In March 2004, the FCRHA initiated a new online registration system, which gives interested applicants access 24 hours a day, seven days a week, 365 days a year, when the respective waiting lists are open. In January, 2009, the online application was enhanced to collect more detailed information with which it can meet its 504 and Limited English Proficiency needs assessment. It also provides more information as to the availability of public housing units that can accommodate the applicant family's household size. It is unlikely that all families on the waiting lists will have the opportunity to obtain housing assistance through the FCRHA programs since the expected low turnover of families in public housing and HCV is generally averaging about 10 percent per year, but has even decreased due to the current economic climate.

The Public Housing Authority (PHA) entered into a cooperative agreement with the TANF Agency (DFS), to share information and/or target supportive services. The FCRHA/HCD and the Fairfax County Department of Family Services (DFS) have been collaborators in self-sufficiency programs, such as the Partnership for Permanent Housing, Project Self-Sufficiency, and Operation Bootstrap prior to the current Family Self-Sufficiency (FSS) program. The DFS and HCD are two departments within the Fairfax County government structure and the service collaboration predates current cooperative agreements. Representatives of DFS and other agencies sit on the FSS Program Coordinating Committee. FSS participants' service plans include the use of a Release of Information that permits the exchange of information between the agencies. Project Homes, which also serves families in transitional housing, is another joint venture of DFS and HCD.

Other coordination efforts between the PHA and TANF agency include client referrals; information sharing regarding mutual clients (for rent determinations and otherwise); coordinate the provision of specific social and self-sufficiency services and programs to eligible families;

and jointly administer programs. In addition to this the PHA and TANF agency administer an allocation of Housing Choice Vouchers (HCV) for homeless families in conjunction with supportive services and the Family Unification Program.

Several anti-poverty services and programs are offered to residents and participants in FCRHA programs. The PHA employs several policies to enhance the economic and social self-sufficiency of assisted families. These policies include:

- o Public housing rent determination policies
- o Public housing admissions policies (Working Preference)
- o HCV admissions policies (Working Preference)
- o Preference/eligibility for HCV homeownership option participation
- Housing and Community Development Corporation and FCRHA Resolutions Implementing Economic Uplift and Self-Sufficiency
- Adoption of Moderate Income Direct Sales (MIDS) Homebuyers Eligibility Requirements
- Adoption of Policies and Regulations Concerning the Sale and Rental of Affordable Dwelling Units (First Time Homebuyers' Program)
- o Authorization to Establish a New Family Self-Sufficiency Program
- Authorization to Formalize Current Practices for Economic Uplift and Self-Improvement Initiatives
- o Partnership for Permanent Housing
- o A grant funded program to offer homeownership opportunities to Public Housing residents demonstrating the ability to graduate from that program

## Removing Barriers to Affordable Housing

The Fairfax County Redevelopment and Housing Authority's accessible housing goal has been to have 5% of the agency's total housing resources accessible to persons with disabilities and 2% accessible to persons who are sight and/or hearing impaired. This goal is being achieved by renovating designated units of the agency's existing housing stock and purchasing/developing accessible units. The principles of universal design will be incorporated in FCRHA renovated and newly constructed units. All projects financed by the FCRHA will be required to provide accessible units, where economically feasible.

In addition, as units become available through the Affordable Dwelling Units (ADU) program, developers are being requested to make a minimum of 5 percent of the units accessible. Should the FCRHA purchase existing developments, sufficient units will be renovated to ensure compliance with accessibility regulations, whereby a minimum of 5% of the units must be made accessible for persons with mobility disabilities and a minimum of 2% of the units for individuals with sensory disabilities, where economically feasible.

Request for affordable housing proposals has also included a funding priority for projects that serve persons with disabilities and other special needs populations. Additionally, greater coordination of housing and human services resources is intended, in part, to encourage programs to improve the job skills and earnings of low-income residents in subsidized/assisted units, thereby enabling these families to move to unsubsidized housing and expanding the benefit of limited resources through increased unit turnover.

#### Evaluating and Reducing Lead-Based Hazards

Abatement of lead-based paint in Fairfax County's Public Housing was completed in the fall of 1997. Telephone consultation, literature, and referrals to private lead testing companies are provided to citizens who call regarding lead-based paint or other potential environmental lead hazards in the community. In the summer of 2006 HCD staff attended a Training Seminar on Implementing the Lead Safe Housing Rule in CPD-Funded Programs. The County is implementing procedures for compliance with regulations issued by HUD which established new requirements for notification, evaluation, and reduction of lead-based paint hazards in federally owned residential property and housing receiving federal assistance. All CDBG/HOME funded projects receive Environmental Reviews and as part of the review a determination is made on any potential lead paint hazards and need for testing and abatement.

## Reducing the Number of Households with Incomes Below Poverty

One of the funding priorities in the Consolidated Community Funding Pool (CCFP) is to provide the supports people need to be self-sufficient. Programs funded through the CCFP with CSBG funds are specifically targeted toward households with incomes at or below the poverty program guidelines. The Fairfax County Redevelopment and Housing Authority (FCRHA), the Fairfax County Department of Family Services (DFS), and the Community Action Advisory Board (CAAB) share responsibilities in combating poverty.

The Public Housing Authority (PHA) entered into a cooperative agreement with the TANF Agency (DFS), to share information and/or target supportive services. The FCRHA/HCD and the Fairfax County Department of Family Services (DFS) have been collaborators in self-sufficiency programs, such as the Partnership for Permanent Housing, Project Self-Sufficiency, and Operation Bootstrap prior to the current Family Self-Sufficiency (FSS) program. The DFS and HCD are two departments within the Fairfax County government structure and the service collaboration predates cooperative agreements. Representatives of DFS and other agencies sit on the FSS Program Coordinating Committee. FSS participants' service plans include the use of a Release of Information that permits the exchange of information between the agencies.

Other coordination efforts between the PHA and TANF agency include client referrals; information sharing regarding mutual clients (for rent determinations and otherwise); coordinate the provision of specific social and self-sufficiency services and programs to eligible families; and jointly administer programs. In addition to this the PHA and TANF agency administer a special program to award Housing Choice Vouchers (HCV) for homeless families in conjunction with supportive services and the Family Unification Program.

Several anti-poverty services and programs are offered to residents and participants in FCRHA programs. The PHA employs several policies to enhance the economic and social self-sufficiency of assisted families. These policies include:

- o Public housing rent determination policies
- o Public housing admissions policies (Working Preference)
- o HCV admissions policies (Working Preference)
- o Preference/eligibility for HCV homeownership option participation
- Housing and Community Development Corporation and FCRHA Resolutions Implementing Economic Uplift and Self-Sufficiency
- Adoption of Moderate Income Direct Sales (MIDS) Homebuyers Eligibility Requirements

- Adoption of Policies and Regulations Concerning the Sale and Rental of Affordable Dwelling Units (First Time Homebuyers' Program)
- o Authorization to Establish a New Family Self-Sufficiency Program
- o Authorization to Formalize Current Practices for Economic Uplift and Self-Improvement Initiatives
- o Partnership for Permanent Housing

The Community Action Advisory Board (CAAB) serves as an advisory body to the Fairfax County Board of Supervisors. The CAAB advises the Board on the needs, concerns and aspirations of low-income persons and recommends policies that promote meaningful change. The following are goals established by CAAB:

- o Identify review and develop policies as they relate to low-income residents
- Support actions that minimize reductions to programs and services providing the greatest supports to low-income families and individuals
- o Maximize opportunities to provide input based on identified priority areas
- o Oversee the disposition of Community Service Block Grant funds, to include:
  - researching and assessing community needs;
  - obtain public input from facilitating public hearings for low-income families and individuals;
  - allocating funds; and
  - approving programs and contracts with community organizations serving lowincome persons.
- Educate the Board of Supervisors and other County officials, other agencies and civic groups, the low-income community and citizens of Fairfax County in support of our Board and its mission.

Community Action Programs (CAPs) are public-private partnerships, locally managed and controlled by volunteer boards of directors, for the purpose of reducing poverty and promoting self-sufficiency of the poor. <sup>12</sup>

## FAIR HOUSING ISSUES AND ANALYSIS OF IMPEDIMENTS

Federal regulations issued by HUD governing the Consolidated Plan require jurisdictions to complete an Analysis of Impediments (AI) to fair housing choice. In June 1997, the Board of Supervisors adopted the Fairfax County Fair Housing Analysis of Impediments. In 2007, the Fairfax County Human Rights Commission amended its Fair Housing Plan. The Plan includes a list of past activities implemented to address fair housing, and a summary of current impediments to fair housing. The Board of Supervisors adopted the Fair Housing Analysis of Impediments, as amended, in July 2007.

The Fairfax County Board of Supervisors established four areas, which may present impediments to fair housing choice in Fairfax County. Those areas are:

- 1) Availability of Discrimination Complaint Data
- 2) Education and Outreach Data
- 3) Possible Modifications to County Ordinances and Requirements
- 4) Preservation and Expansion of Affordable Housing

<sup>&</sup>lt;sup>12</sup> Fairfax County Proposed Five-Year Consolidated Plan for FY 2006-2010, Antipoverty Strategy Section.

The Board of Supervisors designated the Fairfax County Human Rights Commission as the agency responsible for implementation and oversight of actions addressing impediments to fair housing choice.

During FY 2010, the Fairfax County Human Rights Commission in furtherance of its activities to affirmatively further fair housing in the County projects to undertake the following actions to address impediments to fair housing identified in the AI:

- 1. Collaborate with community groups to identify opportunities for education of the public, homeowners, and homebuyers on the issue of discriminatory lending practices.
- 2. Work together with community groups to identify opportunities for education of the public, home seekers, and housing providers on fair housing protections for persons with disabilities, including accessibility requirements.
- 3. Develop, in conjunction with the Department of Cable Communications and Consumer Protection, a segment focusing on fair housing practices and the elderly to air on the Fairfax County Government Cable station and via other outlets.
- 4. Work with the Department of Cable Communications and Consumer Protection to develop a fair housing public service announcement for broadcast on the Fairfax County Government Cable station, and other media outlets and the Web.
- 5. Design, develop, and distribute fair housing literature, training materials and posters for education and outreach activities.
- 6. Collaborate with the Community Services Board in constructing and presenting training for members of the staff of the Board of Supervisors regarding fair housing issues.
- 7. Conduct fair housing training for rental agents, brokers and other real estate professionals.
- 8. Conduct fair housing training for organizations and other groups providing services to members of protected classes covered under the County's fair housing laws.
- 9. Conduct fair housing training for nonprofit service providers through the Center for Housing Counseling Training.
- 10. Provide training opportunities to Commissioners and staff to facilitate the implementation of the Fair Housing Plan.
- 11. Conduct fair housing testing to determine if unlawful discriminatory housing practices are occurring and pursue possible discrimination claims by filing housing discrimination complaints where warranted.
- 12. Develop resources and a protocol for the testing of individual complaints filed with the Commission.

- 13. Engage in outreach to appropriate/affected industries regarding the county testing program by publishing and widely distributing the results at a variety of venues in both written and electronic form.
- 14. Enforce Article 2 of the Fairfax County Human Rights Ordinance by filing and investigating complaints of unlawful housing discrimination, and dual filing such complaints with the U.S. Department of Housing and Urban Development.
- 15. Work in conjunction with other local jurisdictions through the Northern Virginia Regional Commission to address common issues pertaining to fair housing issues and impediments thereto.
- 16. Monitor legislation at the local, state, and federal level to ascertain any impact on the fair housing laws and fair housing choices within the County.

#### MINORITY OUTREACH PROGRAM

Fairfax County has a Supplier Diversity Program with the objective to undertake every effort to increase the opportunity for utilization of small, women-owned and minority-owned (SWAM) vendors in all aspects of procurement. The program operates under the auspices of the Department of Purchasing and Supply Management (DPSM) Vendor Relations Division (VRD). The objectives of the County regarding this program are:

- To actively and diligently provide the procurement of facilities, equipment, supplies and services from SWAM businesses, in an equally competitive manner.
- To actively and diligently work toward accentuating the positive education and outreach
  oriented elements of this program so as to increase rather than decrease competition and
  thereby maximize the value received for the taxpayers' dollars expended on goods and
  services bought by the County.

In order to meet the objective of ensuring maximum opportunity for the participation of SWAM firms in the County procurement activities, it is necessary to initiate outreach efforts to identify these firms and opportunities for them to learn about doing business with the County. The County's outreach efforts include participating in local, regional, and national conference and seminars.

The DPSM has developed a *Selling to Fairfax County* workshop for SWAM businesses interested in providing goods and services to the County. The workshop is held on the third Wednesday of every month and the workshop instructors are the contract administrators from DPSM.

In addition, a Small Business Commission (SBC) was created by the Fairfax County Board of Supervisors to advise and assist the Board, County Executive, and County purchasing agent, on any matter that will enhance the capability of small, minority, and women-owned businesses, as well as those owned by disabled persons, to succeed and to obtain contracts with the County. The SBC is made up of twelve representatives appointed by the Board of Supervisors, all of whom serve without compensation.

The Fairfax County Department of Housing and Community Development (HCD) maintains a Consultants' List for consultant services. The consultants are obtained through public advertisements and are approved by the Fairfax County Redevelopment and Housing Authority. The advertisement is posted yearly in prominent sections of the newspaper of metropolitan circulation. Capital projects are advertised publicly and on the County's web site. The advertisements include language encouraging small and minority-owned businesses to apply.

#### MONITORING STANDARDS AND PROCEDURES

The Department of Housing and Community Development monitors and reports to the Consolidated Community Funding Advisory Committee (CCFAC), the FCRHA for some activities, the Board of Supervisors and the public on progress and achievements of programs funded under and covered by the goals of the Consolidated Plan.

For the Consolidated Community Funding Pool (CCFP), which uses CDBG, County General Funds and the Community Services Block Grant (CSBG), funding awards are made by the Board of Supervisors and contracts are executed with the nonprofit sub-grantees. The contracts include each sub-grantee's proposal descriptions, goals, projected outcomes, and budget. These elements form the basis for monitoring each program and for the program's evaluation.

The Department of Administration for Human Services and the Department of Housing and Community Development have the responsibility for monitoring the performance of CCFP programs funded by CSBG, CDBG, and County General Funds. There are certain standard contract requirements (including federal requirements) which are common to all CCFP performance evaluations. A monitoring checklist is used for these standard contract requirements. In addition, staff also reviews each sub-grantee's annual audit. <sup>13</sup>

The County Department of Housing and Community Development, Department of Systems Management for Human Services, and Department of Administration for Human Services collaborate with various entities to provide training to nonprofit organizations in monitoring and accountability. Outcome measurement is a funding requirement and assists organizations to: (1) focus on their mission, (2) track program results, and (3) develop consistent procedures for reporting services delivered as well as a basis for determining the effectiveness of funded programs.

#### **COMMENTS**

## CCFAC Public Hearing on Housing and Community Needs

The CCFAC held a public hearing on Housing and Community Needs on November 18, 2008. These comments are summarized below. The Fairfax County Board of Supervisors held a public hearing on the draft Proposed Consolidated Plan One-Year Action Plan for FY 2010 on March 30, 2009. These comments follow below.

*Judith Dittman*, Executive Director of Alternative House – The Abused and Homeless Children's Refuge, submitted and read a prepared statement urging the retention of "Prevention" as a funding priority for the CCFP.

<sup>&</sup>lt;sup>13</sup> Fairfax County Five-Year Consolidated Plan for FY 2006-2010.

*Norman Hicks*, President of Annandale Christian Community Action (ACCA) submitted and read a prepared statement regarding the importance of child care services to the working poor and concern about the declines in funding of emergency services. In support of his statement, Mr. Hicks distributed charts detailing and graphing ACCA Family Emergency Expenditures over the period FY 2002 – FY 2009, and ACCA, Inc. Summary Financial Flows over the same period.

*Marianne Floyd*, Secretary of the Fairfax Area Disability Services Board submitted and read a prepared statement expressing support of the CCFAC efforts for a set aside of housing for persons with disabilities.

*Trudy Harsh*, President and Founder of The Brain Foundation, submitted and read a prepared statement in support of funding for housing for persons with brain injuries.

*Jeannine Deem Purdy*, Director of Retired and Senior Volunteers for Catholic Charities, Arlington Diocese, announced plans for her program to begin activities in Fairfax County and to seek CCFP funding. She currently collaborates with Volunteer Fairfax in an effort to help organizations expand their resources. "Boomer and Senior Fairs" are hosted to provide opportunities for potential volunteers to meet with representatives of organizations that are interested in volunteers.

Lynne Crammer, Chairperson of the Fairfax-Falls Church Community Services Board, submitted and read a prepared statement concerning the significant increase in the need for housing for persons with disabilities due to such factors as the economic downturn and returning veterans. She pointed out that, as emphasized in the recently released Beeman Report, stable housing is crucial to persons with disabilities and there are over 1,000 clients with disabilities on waiting lists for housing. Ms. Crammer encouraged a renewal of the CCFAC commitment to its policy recommendations concerning housing for persons with disabilities.

#### Board of Supervisors Public Hearing on March 30, 2009

Frank Blechman, Chair of the Consolidated Community Funding Advisory Committee (CCFAC), indicated that the Proposed One-Year Action Plan implements the general strategy that was laid out in the Five-Year Consolidated Plan but acknowledged that have been many changes since the current Five-Year Plan began including decreased employment, reduced mobility, and increased demand for human services. Mr. Blechman indicated that the One-Year Plan included the new "Silver Lining Plus" Program; increased, redirected, and re-prioritized some funding toward housing for persons with disabilities as the CCFAC had recommended in the One-Year Action Plan for FY 2009; continued to support preservation of affordable housing as well as rental assistance, assistance for the elderly, homeownership programs, and efforts related to the initiative to end homelessness; and indicated that the Plan does not include new funds expected under the stimulus package for the Homelessness Prevention and Rapid Re-Housing Program. In conclusion, Mr. Blechman asked that the Board approve the document and authorize that it be forwarded to HUD.

## Written Comments Received

**Ronald F. Christian**, Chair of the Fairfax County Redevelopment and Housing Authority (FCRHA), on behalf of the FCRHA wrote in favor of the Proposed One-Year Action Plan and

thanked the CCFAC for their work on the document. Mr. Christian indicated that the Proposed Plan was generally consistent with the goals and objectives of the FCRHA and represented a vital investment in the CCFAC and FCRHA's common efforts to provide affordable housing and to preserve the County's low- and moderate-income communities. He indicated that the proposed Plan reflected an emphasis for FY 2010 on three areas: housing opportunities for persons with disabilities, homelessness prevention, and the maintaining of FCRHA properties through rehabilitation. Mr. Christian pointed out that Fairfax County's Penny for Affordable Housing Fund is a national model and had led to the preservation of 2,240 affordable housing units for low- and moderate-income residents and that the Board of Supervisors' leadership with the creation of the Workforce Housing Program led to the commitment by developers of over 850 units of workforce housing. Mr. Christian thanked the Board for their continued leadership and stewardship of affordable housing resources.

*James Nanjo*, Chairman, Board of Directors of Senior Employment Resources (SER), thanked the County for its FY 2009 financial support and stressed the importance of its continued financial support in FY 2010. Mr. Nanjo stated that economic conditions have affected senior citizens more so today than in the past and that SER has seen an increasingly high number of senior residents contacting them for job seeking assistance and counseling. Mr. Nanjo indicated that funds from corporate client job placement fees have become severely diminished and therefore the County's continued financial support in FY 2010 is more critical than ever.

Norman Hicks, President of Annandale Christian Community for Action (ACCA), commended the CCFAC and the FCRHA for their work on the One-Year Action Plan, an effort to provide a safety net for many who are in need. Mr. Hicks particularly appreciated the areas of the plan pertaining to the extra effort to provide funding for persons who are disabled and persons who are homeless, and indicated that ACCA serves this population. With funding from the Consolidated Community Funding Pool, as noted in the proposed Action Plan, ACCA hopes to continue to reach out to many more of those in need. Mr. Hicks indicated a need to work on finding permanent solutions to solve the root causes of homelessness and is pleased that ACCA is a part of the initiative to end homelessness in ten years. ACCA looks forward to the opportunity to comment on the next One-Year Action Plan and the upcoming Five-Year Consolidated Plan and indicated appreciation for this opportunity to endorse the contents of the One-Year Action Plan for FY 2010.

#### How the Public Comments were Addressed

Following the public hearing on March 30, 2009 and the public comment period (which ended April 9, 2009), the CCFAC considered all comments received on the Proposed Consolidated Plan One-Year Action Plan for FY 2010 at its meeting on April 14, 2009. The CCFAC determined that the public comments were consistent with and supportive of what was presented in the Proposed One-Year Action Plan for FY 2010 and therefore there were no changes required to be made to the document based on the comments received. The CCFAC approved forwarding the Proposed Consolidated Plan One-Year Action Plan for FY 2010 to the Board of Supervisors for final action on April 27, 2009.

#### **CERTIFICATIONS**

There are 11 separate certifications, listed below, to be included in the Annual Plan. The specific text for these certifications follows.

- 1. Affirmatively Further Fair Housing
- 2. Anti-displacement and Relocation Plan
- 3. Drug-Free Workplace
- 4. Anti-Lobbying
- 5. Authority of Jurisdiction
- 6. Consistency with Plan
- 7. Section 3 of the Housing and Urban Development Act of 1968
- 8. Community Development Block Grant Certifications (multiple)
- 9. HOME Program Certifications (multiple)
- 10. Emergency Shelter Grant Certifications (multiple)
- 11. Housing Opportunities for Persons with AIDS Certifications

<u>Note</u>: Citizen Participation and Community Development Plan certifications are included in the CDBG certification requirements. The acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, are included in the Anti-Displacement and Relocation Plan certification.

#### **CERTIFICATIONS**

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction certifies that:

Affirmatively Further Fair Housing -- The jurisdiction will affirmatively further fair housing, which means it will conduct an analysis of impediments to fair housing choice within the jurisdiction, take appropriate actions to overcome the effects of any impediments identified through that analysis, and maintain records reflecting that analysis and actions in this regard.

Anti-displacement and Relocation Plan --It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, and implementing regulations at 49 CFR 24; and it has in effect and is following a residential anti-displacement and relocation assistance plan required under section 104(d) of the Housing and Community Development Act of 1974, as amended, in connection with any activity assisted with funding under the CDBG or HOME programs.

**Drug Free Workplace --**It will or will continue to provide a drug-free workplace by:

- 1. Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in the grantee's workplace and specifying the actions that will be taken against employees for violation of such prohibition;
- 2. Establishing an ongoing drug-free awareness program to inform employees about –(a) The dangers of drug abuse in the workplace; (b) The grantee's policy of maintaining a drug-free workplace; (c) Any available drug counseling, rehabilitation, and employee assistance programs; and (d) The penalties that may be imposed upon employees for drug abuse violations occurring in the workplace;
- 3. Making it a requirement that each employee to be engaged in the performance of the grant be given a copy of the statement required by paragraph 1;
- 4. Notifying the employee in the statement required by paragraph 1 that, as a condition of employment under the grant, the employee will -
  - (a) Abide by the terms of the statement; and
  - (b) Notify the employer in writing of his or her conviction for a violation of a criminal drug statute occurring in the workplace no later than five calendar days after such conviction;
- 5. Notifying the agency in writing, within ten calendar days after receiving notice under subparagraph 4(b) from an employee or otherwise receiving actual notice of such conviction. Employers of convicted employees must provide notice, including position title, to every grant officer or other designee on whose grant activity the convicted employee was working, unless the Federal agency has designated a central point for the receipt of such notices. Notice shall include the identification number(s) of each affected grant;
- 6. Taking one of the following actions, within 30 calendar days of receiving notice under subparagraph 4(b), with respect to any employee who is so convicted (a) Taking appropriate personnel action against such an employee, up to and including termination, consistent with the requirements of the Rehabilitation Act of 1973, as amended; or (b) Requiring such employee to participate satisfactorily in a drug abuse

assistance or rehabilitation program approved for such purposes by a Federal, State, or local health, law enforcement, or other appropriate agency;

7. Making a good faith effort to continue to maintain a drug-free workplace through implementation of paragraphs 1, 2, 3, 4, 5 and 6.

**Anti-Lobbying --**To the best of the jurisdiction's knowledge and belief:

- 1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
- 2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
- 3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all sub awards at all tiers (including subcontracts, sub grants, and contracts under grants, loans, and cooperative agreements) and that all sub recipients shall certify and disclose accordingly.

**Authority of Jurisdiction --**The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

**Consistency with plan** -- The housing activities to be undertaken with CDBG, HOME, ESG, and HOPWA funds are consistent with the strategic plan.

**Section 3** --It will comply with Section 3 of the Housing and Urban Development Act of 1968, and implementing regulations at 24 CFR Part 135.

Anthony H. Griffin	Date
County Executive Title	

## **Specific CDBG Certifications**

The Entitlement Community certifies that:

**Citizen Participation --**It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

**Community Development Plan --**Its consolidated housing and community development plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that provide decent housing, expand economic opportunities primarily for persons of low and moderate income. (See CFR 24 570.2 and CFR 24 part 570)

**Following a Plan --**It is following a current consolidated plan (or Comprehensive Housing Affordability Strategy) that has been approved by HUD.

**Use of Funds --**It has complied with the following criteria:

- 1. <u>Maximum Feasible Priority</u>. With respect to activities expected to be assisted with CDBG funds, it certifies that it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low and moderate income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include activities which the grantee certifies are designed to meet other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available);
- 2. Overall Benefit. The aggregate use of CDBG funds including Section 108 guaranteed loans during program year(s) Fairfax County Fiscal Year 2010, (a period specified by the grantee consisting of one, two, or three specific consecutive program years), shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period;
- 3. <u>Special Assessments.</u> It will not attempt to recover any capital costs of public improvements assisted with CDBG funds including Section 108 loan guaranteed funds by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

The jurisdiction will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108, unless CDBG funds are used to pay the proportion of fee or assessment attributable to the capital costs of public improvements financed from other revenue sources. In this case, an assessment or charge may be made against the property with respect to the public improvements financed by a

source other than CDBG funds. Also, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

## **Excessive Force --**It has adopted and is enforcing:

- 1. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and
- 2. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction;

**Compliance With Anti-discrimination laws --**The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 USC 2000d), the Fair Housing Act (42 USC 3601-3619), and implementing regulations.

**Lead-Based Paint --**Its activities concerning lead-based paint will comply with the requirements of 24 CFR Part 35, subparts A, B, J, K and R;

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**Compliance with Laws --**It will comply with applicable laws.

## **Specific HOME Certifications**

The HOME participating jurisdiction certifies that:

**Tenant Based Rental Assistance --**If the participating jurisdiction intends to provide tenant-based rental assistance:

The use of HOME funds for tenant-based rental assistance is an essential element of the participating jurisdiction's consolidated plan for expanding the supply, affordability, and availability of decent, safe, sanitary, and affordable housing.

**Eligible Activities and Costs** --it is using and will use HOME funds for eligible activities and costs, as described in 24 CFR § 92.205 through 92.209 and that it is not using and will not use HOME funds for prohibited activities, as described in § 92.214.

**Appropriate Financial Assistance --**before committing any funds to a project, it will evaluate the project in accordance with the guidelines that it adopts for this purpose and will not invest any more HOME funds in combination with other Federal assistance than is necessary to provide affordable housing;

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#### **ESG** Certifications

The Emergency Shelter Grantee certifies that:

**Major rehabilitation/ conversion --**It will maintain any building for which assistance is used under the ESG program as a shelter for homeless individuals and families for at least 10 years. If the jurisdiction plans to use funds for purposes less than tenant-based rental assistance, the applicant will maintain any building for which assistance is used under the ESG program as a shelter for homeless individuals and families for at least 3 years.

**Essential Services --**It will provide services or shelter to homeless individuals and families for the period during which the ESG assistance is provided, without regard to a particular site or structure as long as the same general population is served.

**Renovation** --Any renovation carried out with ESG assistance shall be sufficient to ensure that the building involved is safe and sanitary.

**Supportive Services --**It will assist homeless individuals in obtaining appropriate supportive services, including permanent housing, medical and mental health treatment, counseling, supervision, and other services essential for achieving independent living, and other Federal State, local, and private assistance.

**Matching Funds** --It will obtain matching amounts required under §576.71 of this title.

**Confidentiality --**It will develop and implement procedures to ensure the confidentiality of records pertaining to any individual provided family violence prevention or treatment services under any project assisted under the ESG program, including protection against the release of the address or location of any family violence shelter project except with the written authorization of the person responsible for the operation of that shelter.

**Homeless Persons Involvement --**To the maximum extent practicable, it will involve, through employment, volunteer services, or otherwise, homeless individuals and families in constructing, renovating, maintaining, operating facilities, and providing services assisted through this program.

Consolidated Plan -- It is following a current HUD-approved Consolidated Plan or CHAS.

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#### **HOPWA Certifications**

The HOPWA grantee certifies that:

**Activities --**Activities funded under the program will meet urgent needs that are not being met by available public and private sources.

**Building --**Any building or structure assisted under that program shall be operated for the purpose specified in the plan:

- 1. For at least 10 years in the case of assistance involving new construction, substantial rehabilitation, or acquisition of a facility,
- 2. For at least 3 years in the case of assistance involving non-substantial rehabilitation or repair of a building or structure.

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## APPENDIX 1 TO CDBG, HOME, ESG and HOPWA CERTIFICATIONS

# INSTRUCTIONS CONCERNING LOBBYING AND DRUG-FREE WORKPLACE REQUIREMENTS:

## A. Lobbying Certification

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U. S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

## B. Drug-Free Workplace Certification

- 1. By signing and/ or submitting this application or grant agreement, the grantee is providing the certification.
- 2. The certification is a material representation of fact upon which reliance is placed when the agency awards the grant. If it is later determined that the grantee knowingly rendered a false certification, or otherwise violates the requirements of the Drug-Free Workplace Act, HUD, in addition to any other remedies available to the Federal Government, may take action authorized under the Drug-Free Workplace Act.
- 3. Workplaces under grants, for grantees other than individuals, need not be identified on the certification. If known, they may be identified in the grant application. If the grantee does not identify the workplaces at the time of application, or upon award, if there is no application, the grantee must keep the identity of the workplace(s) on file in its office and make the information available for Federal inspection. Failure to identify all known workplaces constitutes a violation of the grantee's drug-free workplace requirements.
- 4. Workplace identifications must include the actual address of buildings (or parts of buildings) or other sites where work under the grant takes place. Categorical descriptions may be used (e. g., all vehicles of a mass transit authority or State highway department while in operation, State employees in each local unemployment office, performers in concert halls or radio stations).
- 5. If the workplace identified to the agency changes during the performance of the grant, the grantee shall inform the agency of the change(s), if it previously identified the workplaces in question (see paragraph three).
- 6. The grantee may insert in the space provided below the site(s) for the performance of work done in connection with the specific grant:

Place of Performance (Street address, city, county, state, zip code):

County of Fairfax Department of Housing and Community Development, at:	
3700 Pender Drive, Fairfax, Fairfax County, Virginia 22030	
One University Plaza, Fairfax, Fairfax County, Virginia 22030	
4530 University Drive, Fairfax, Fairfax County, Virginia 22030	
South County Government Center Office, 8350 Richmond Highway,	
Alexandria, Fairfax County, Virginia 22309	

Check if there are workplaces on file that are not identified here. The certification with regard to the drug-free workplace is required by 24 CFR part 24, subpart F.

7. Definitions of terms in the Non-procurement Suspension and Debarment common rule and Drug-Free Workplace common rule apply to this certification. Grantees' attention is called, in particular, to the following definitions from these rules:

"Controlled substance" means a controlled substance in Schedules I through V of the Controlled Substances Act (21 U. S. C. 812) and as further defined by regulation (21 CFR 1308.11 through 1308.15);

"Conviction" means a finding of guilt (including a plea of nolo contendere) or imposition of sentence, or both, by any judicial body charged with the responsibility to determine violations of the Federal or State criminal drug statutes;

"Criminal drug statute" means a Federal or non-Federal criminal statute involving the manufacture, distribution, dispensing, use, or possession of any controlled substance;

"Employee" means the employee of a grantee directly engaged in the performance of work under a grant, including: (i) All "direct charge" employees; (ii) all "indirect charge" employees unless their impact or involvement is insignificant to the performance of the grant; and (iii) temporary personnel and consultants who are directly engaged in the performance of work under the grant and who are on the grantee's payroll. This definition does not include workers not on the payroll of the grantee (e. g., volunteers, even if used to meet a matching requirement; consultants or independent contractors not on the grantee's payroll; or employees of sub-recipients or subcontractors in covered workplaces).

#### APPENDIX 2 TO CDBG, HOME, ESG and HOPWA CERTIFICATIONS

RESALE / RECAPTURE GUIDELINES FOR HOMEBUYER ACTIVITIES USING HOME FUNDS:

When using HOME funds in any FCRHA program involving homebuyer activities, the program will incorporate the following provisions as appropriate:

#### **RECAPTURE**

If the HOME recipient decides to sell the house within the affordability period at whatever price the market will bear, the FCRHA will require recapture of all or a portion of the direct HOME subsidy as follows:

- <u>Sharing of the net proceeds</u>: when the net proceeds are insufficient to repay the direct HOME subsidy and the homebuyer's investment, the net proceeds may be shared in either of two ways:
  - 1) Recapture of the HOME funds may be based on the ratio of the HOME subsidy to the sum of the homeowner's investment (down payment and any capital improvement investment made by the owner since purchase), plus the HOME subsidy:

HOME Subsidy	
<u> </u>	X Net Proceeds = HOME recapture
HOME Subsidy + Homeowner Investmer	nt

- 2) The homebuyer's investment may be repaid in full before any HOME funds are recaptured. The FCRHA may choose to use the available proceeds from the resale to repay the homeowner's investment first. The HOME subsidy is then repaid to the extent that proceeds are available.
- Excess Proceeds: When net proceeds exceed the amount necessary to repay both the homeowners investment and the HOME subsidy, the excess proceeds may be paid to the homeowner, retained by the FCRHA, or shared by both parties.
- Exception: Development subsidies are not subject to recapture. For properties that receive development subsidies only, and there is no direct financial assistance to the homebuyer, the resale requirements below will apply.

#### **RESALE**

Under certain FCRHA programs, the HOME-assisted units must remain affordable over the entire affordability term, and therefore those units will be designated as "affordable units." If a unit is so designated, and is sold during the affordability period, the sale must meet the following criteria:

- The new purchaser must be low-income, meeting the HOME Program definition, and occupy the property as the family's principal residence.
- The sales price will be controlled by the FCRHA so as to be "affordable" to the new purchaser.
- The original homebuyer, now the home seller, must receive a "fair return" on their investment, as defined by the FCRHA.
- The FCRHA will use deed restrictions, land covenants or other similar legal mechanisms to enforce the resale restrictions.

## CONSOLIDATED COMMUNITY FUNDING POOL APPROVED PRIORITY AREAS for FY 2009-2010

Approved by the Fairfax County Board of Supervisors as recommended by the Consolidated Community Funding Advisory Committee (CCFAC)

## I. PREVENTION

**Outcome:** Families and individuals remain independent and have the tools and resources to prevent dependence.

**Action Statement:** The community strengthens individuals and families so that they have the ability and personal resources to prevent dependency and to overcome *potential* adversities.

Target Funding Percentage Range: 15 to 25%

**Service Examples** (May include but not limited to):

- Mentoring programs for youth, adults, and families
- Conflict resolution and anger management training and counseling
- Programs that prevent youth from becoming involved or continuing in unsafe behaviors (e.g., gang involvement, substance abuse) such as before and afterschool programs, and weekend recreational or enrichment activities.
- ESOL classes.
- Life skills and healthy choices programs for adults.
- Financial literacy/management training and counseling to promote individual and family economic capabilities and prevent financial crises.

#### II. CRISIS INTERVENTION

**Outcome:** Individuals and families in crisis receive sufficient help to move quickly back to self-sufficiency.

**Action Statement:** The community provides emergency services for immediate needs and, as appropriate, evaluation of longer-term needs.

**Target Funding Percentage Range: 5% to 15%** 

Service Examples (May include but not limited to):

- Food pantry.
- Utility payments to prevent disconnects.
- Rental assistance to avoid eviction.
- Furniture collection and distribution.
- Referrals/follow-up for evaluation of longer-term needs.
- Emergency and services to victims of domestic violence and their families
- Provision of shelter to temporarily homeless individuals and families

#### III. SELF-SUFFICIENCY

Outcome: Individuals and families attain self-sufficiency.

**Action Statement:** The community provides long-term assistance to help individuals and families attain self-sufficiency.

## Target Funding Percentage Range: 55% to 65%

**Service Examples** (May include but not limited to):

- Acquiring/preserving/rehabilitating/constructing affordable, accessible, and stable housing to help individuals and families achieve stability.
- Transition assistance to help people, including but not limited to families, individuals, seniors, and persons with disabilities, move into self-sufficiency.
- Employment training.
- ESOL classes
- Services to gain and retain employment.
- Services to specifically address senior employment issues
- Counseling to improve household budget management.
- Immigrant support services.
- Child care to help parents stay employed.
- Legal services that improve or maintain individual and family health and stability.
- Educational and job skills programs that increase economic opportunities.
- Transportation initiatives to improve access to existing programs for individuals and families.

## IV. ONGOING ASSISTANCE FOR INDEPENDENT LIVING

**Outcome:** People who have continuing and long-term needs achieve or maintain healthy, safe, and independent lives to the maximum extent feasible.

**Action Statement:** The community provides services necessary to help individuals and families live as safe, healthy, and independent lives as possible.

## **Target Funding Percentage Range: 5% to 15%**

**Service Examples** (May include but not limited to):

- Acquiring/preserving/rehabilitating/constructing affordable, accessible, and stable housing to help individuals and families who require ongoing assistance for independent living.
- Assistance with tasks to keep seniors or persons with disabilities in their home (e.g., personal assistance, transportation to medical appointments).
- Providing positive social environments for isolated individuals.
- Programs for individual and family counseling.
- Transportation initiatives to improve access to existing programs for individuals and families.

- Respite services to help caregivers for persons with chronic personal care needs.
- Ongoing assistance with housing, transportation, counseling, employment, and other needs to individuals whose histories and/or conditions require sustained supports.

#### ADVISORY GROUPS AND OTHER ORGANIZATIONS

#### **Consolidated Community Funding Advisory Committee**

The Consolidated Community Funding Advisory Committee (CCFAC), which is responsible for the overall citizen and community input process and for preparation of the Consolidated Plan and the annual update to the One-Year Action Plan, is composed of representatives from the following:

**Advisory Social Services Board** 

**Business Community** 

Community Action Advisory Board

Community Council on Homelessness (formerly Homeless Oversight

Committee)

Fairfax Area Commission on Aging

Fairfax Area Disabilities Services Board

Fairfax County Alliance for Human Services

Fairfax County Human Services Council

Fairfax County Public Schools/PTA/Schools Community

Fairfax County Redevelopment and Housing Authority

Fairfax County's Revitalization Areas

Fairfax-Falls Church Community Services Board

Fairfax-Falls Church United Way

Fairfax Partnership for Youth/Youth Community

Health Care Advisory Board

Preschool-Age Community

These groups and the Directors and staff contacts of the respective County agencies or organizations receive copies of the Proposed Action Plan for review and comment to the CCFAC or prepare formal public comment for consideration by the Board of Supervisors.

#### **Participating and Cooperating Jurisdictions**

The Consolidated Plan is also furnished to the Towns and Cities which participate in the Fairfax County CDBG and HOME Program, and to the City of Falls Church, which contracts with Fairfax County for emergency shelter and services to the homeless (but does not participate in the County's CDBG and HOME program). The following jurisdictions are included.

Town of Herndon Town of Clifton Town of Vienna City of Fairfax City of Falls Church

#### **Additional Citizen Organizations and Advisory Groups**

The following additional citizen organizations, councils, boards and advisory groups, which are not specified in the Citizen Participation Plan and may not be represented directly on the CCFAC, and/or staff contacts for these groups, are given the opportunity to provide comments and input to the CCFAC or the Board of Supervisors on the Proposed Action Plan for FY 2010.

Affordable Dwelling Unit Advisory Board

**Economic Development Authority** 

**Human Rights Commission** 

**Tenant-Landlord Commission** 

Commission for Women

Fairfax County Private Industry Council

FCRHA Resident Advisory Council

**Planning Commission** 

Northern Virginia Private Industry Council

Northern Virginia Regional Commission

Therapeutic Recreation Services Advisory Council

**Employer Child Care Council** 

Advisory Social Services Board

Route 1 Task Force for Human Services

Federation of Citizens Associations

Magisterial District Councils

Chambers of Commerce

Fairfax County Athletic Council

Fairfax County Community Center Coalition

Community Improvement Committee

Community Policy & Management Team

Resource Advisory Program

SACC Parent Advisory Council

Head Start Parent Policy Council

Medical Care for Children Project

Juvenile Court Citizens Advisory Board

Commission on Organ & Tissue Donation & Transplantation

Mt. Vernon Mental Health Center Advisory Board

Northwest Center for Community Mental Health Advisory Board

Northern Virginia Mental Health Foundation

SAARA of Northern Virginia

#### **Associations and Nonprofit Organizations**

Over 220 associations and Nonprofit organizations involved in affordable housing, community development, emergency assistance, homeless services, and supportive housing programs were involved in the development of the Consolidated Community Funding Pool targeted funding priorities and in review of the draft proposal evaluation criteria. These organizations, and those which requested a copy of the FY 2009-10 Application Package for the Consolidated Community Funding Pool, were also given the opportunity to provide comments on the proposed One Year Action Plan for FY 2010 to the CCFAC or to prepare formal comments for the Board of Supervisors.

#### **APPENDIX C**

# CONSOLIDATED COMMUNITY FUNDING ADVISORY COMMITTEE TIMELINE FOR FISCAL YEAR 2009

### September 2008

\*9/9

Consolidated Community Funding Advisory Committee (CCFAC) meeting 7:30 p.m., Fairfax County Government Center, Conference Room 9/10

Update - Human Services Committee activities re Nonprofit Organizations

Update - Housing Opportunities for Persons with Disabilities Policies

Update - Proposed Local Community Fund Activity Update - Training for Nonprofit Organizations

Discuss – Possible topics and speakers for public hearing on housing and

community development needs

Planning for the CCFAC Year Ahead

#### October 2008

\*10/14

CCFAC meeting 7:30 p.m., Fairfax County Government Center, Conference Room 4/5

Update - Human Services Committee activities re Nonprofit Organizations

Update - Housing Opportunities for Persons with Disabilities Policies

Update - Proposed Local Community Fund Activity

Discuss – Possible topics and speakers for public hearing on housing and

community development needs

Planning for the CCFAC Year Ahead

Appointment of Working Advisory Group (WAG) Members

#### November 2008

\*11/18

CCFAC meeting and Public Hearing on Housing & Community Development Needs 7:00 p.m., Fairfax Human Services Center, Pennino Building, Room 230B

CCFAC holds Fairfax County's Annual Public Hearing on Housing and

Community Development Needs

Receipt of public written and oral testimony Discussion of Comments from Public Hearing

Updates - Human Services Committee activities re Nonprofit

**Organizations** 

Update - Housing Opportunities for Persons with Disabilities Policies

Update - Proposed Local Community Fund Activity

Update - WAG

Update on CCFP Contract Monitoring

#### December 2008

\*12/9 CCFAC meeting 7:30 p.m., Fairfax County Government Center, Conference Room 9/10

Introduction of Two New Agency Directors from Department of Family

Services and Community Services Board

Follow-up with Director of Department of Housing and Community

Development (HCD) on CCFAC recommendations for increasing housing

opportunities for persons with disabilities

Update - Human Services Committee activities re Nonprofit Organizations

Update - Housing Opportunities for Persons with Disabilities Policies

Update - Proposed Local Community Fund Activity

Update - WAG

**Update** - Training for Nonprofit Organizations

12/15 CCFAC/Fairfax County Redevelopment and Housing Authority

(FCRHA) Working Advisory Group (WAG) meeting, 4:30 p.m., Department of Housing and Community Development, Pender Drive

**Building** 

## January 2009

1/7 Second meeting of the WAG, 4:30 p.m., Department of Housing and

Community Development, Pender Drive Building

\*\*1/12 Board of Supervisors (Board) meeting, 10:00 am, Board Auditorium,

Fairfax County Government Center

\*1/13 CCFAC meeting 7:30 p.m., Fairfax County Government Center, County

Executive Conference Room 232

Update - HCD Third Party Notification Policies and Procedures Input for Priority Setting Process for FY 2011-12 Consolidated Community6 Funding Pool Cycle and Five-Year Consolidated Plan

Update - Human Services Committee activities re Nonprofit Organizations Update - Housing Opportunities for Persons with Disabilities Policies

Update - WAG

Update – Proposed Local Community Fund Activity

1/22 FCRHA meeting 7:00 p.m., One University Plaza

\*\*1/26 Board meeting, 10:00 a.m., Board Auditorium, Fairfax County

**Government Center** 

February 20	09
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\*\*2/9 Board meeting, 10:00 am, Board Auditorium, Fairfax County **Government Center** \*2/10 CCFAC meeting 7:30 p.m., CCFAC meeting 7:30 p.m., Fairfax County Government Center, Conference Room 10 **Action**: Adoption of recommendations for use of FY 2010 CDBG and HOME funds **Action**: Approval of release of Proposed One-Year Action Plan for FY 2010 for Public Comment \*\*2/23 Board meeting, 10:00 am, Board Auditorium, Fairfax County **Government Center** FCRHA Committee meetings, 5:30 p.m., One University Plaza 2/25 Tentative - Committees break into a full session for adoption of recommendations for the use of FY 2010 CDBG and HOME funds **March 2009** 3/5 FCRHA meeting 7:00 p.m., One University Plaza \*\*3/9 Board meeting, 10:00 a.m., Board Auditorium, Fairfax County Government Center Authorization to Advertise a Public Hearing for March 30, 2009 on the Consolidated Plan One-Year Action Plan for FY 2010 3/10 Release of Consolidated Plan One-Year Action Plan for FY 2010 Public comment period begins \*3/10 CCFAC meeting 7:30 p.m., Fairfax County Government Center, Conference Room 10 Update - Human Services Committee activities re Nonprofit Organizations Update - Housing Opportunities for Persons with Disabilities Policies Update - Proposed Local Community Fund Activity Update - Training for Nonprofit Organizations Update on CCFP Contract Monitoring Board meeting, 10:00 a.m., Board Auditorium, Fairfax County \*\*3/30-4/1 Government Center Board Public Hearing on the Budget \*\*3/30 Board meeting, 4:30 p.m., Board Auditorium, Fairfax County Government Center The Board of Supervisors holds Public Hearing on the Consolidated Plan One-Year Action Plan for FY 2010

## **April 2009**

4/9 Public comment period ends for Consolidated Plan One-Year Action Plan

for FY 2010

\*4/14 CCFAC Meeting, 7:30 p.m., Fairfax County Government Center,

Conference Room 2 and 3

Consider any additional public comments on Consolidated Plan One-Year Action Plan for FY 2010 prior to forwarding of the Plan to the Board of Supervisors for approval.

Update - Public comments on the FY 2010 budget

Update - Human Services Committee activities re Nonprofit Organizations Update - Housing Opportunities for Persons with Disabilities Policies

Update - Proposed Local Community Fund Activity

Action: Approval of forwarding the Consolidated Plan One-Year Action Plan for FY 2010 to the Board of Supervisors for approval

\*\*4/20 Board meeting, 10:00 a.m., Board Auditorium, Fairfax County

Government Čenter Board Budget Mark-up

\*\*4/27 Board meeting, 10:00 a.m., Board Auditorium, Fairfax County

Government Center

Approval of Consolidated Plan One-Year Action Plan for FY 2010 Consolidated Community Funding Pool Awards for FY 2010

## **May 2009**

\*5/12 CCFAC meeting 7:30 p.m., Fairfax County Government Center

Conference Room 10

5/15 Submit to HUD the adopted Consolidated Plan One-Year Action Plan for

FY 2010, implementation to begin July 1, 2009.

#### June 2009

\*6/9 CCFAC meeting 7:30 p.m., Fairfax County Government Center,

Conference Room 4

Update - Human Services Committee activities re Nonprofit Organizations Update - Housing Opportunities for Persons with Disabilities Policies

Update - Proposed Local Community Fund Activity Update - Training for Nonprofit Organizations

### **July 2009**

FY 2010 CCFP projects begin

CDBG Program Year 35 (FY 10) begins HOME Program Year 18 (FY 10) begins

Timeline for Implementation of Neighborhood Stabilization Program (NSP)

Oct. 14, 2008	Meeting with nonprofit organizations for input on NSP
Oct. 27, 2008	Board of Supervisors Housing Committee Meeting for discussion of NSP
Oct. 30, 2008	FCRHA Meeting for Info Item on NSP
Oct. 31, 2008	Public advertisement of proposed amendment to the Consolidated Plan for the NSP for 15-day public comment period
Nov. 17, 2008	Board of Supervisors action on approval of amendment to the Consolidated Plan for the NSP
Nov. 25, 2008	NSP Application/Consolidated Plan amendment delivered to HUD (due to HUD, $12/1/08$ )
Jan. 30, 2009	HUD Approval of Fairfax County's NSP application
Mar. 3, 2009	HUD Funding Approval and NSP Grant Agreement with Fairfax County
Mar. 9, 2009	Non-Profit RFP Issued
April 6, 2009	Non-Profit RFP Proposal Deadline

<sup>\*</sup>Denotes Regular CCFAC Meetings \*\*Denotes Board of Supervisors Meetings

#### RESOURCES EXPECTED TO BE AVAILABLE

#### Federal Resources

Home Investment Partnerships Program (HOME): HOME is an entitlement program which provides flexible housing grants to be used for: the acquisition, rehabilitation, and new construction of affordable housing, tenant based assistance, home buyer assistance, planning, and support services. Fifteen percent (15%) of the annual funding must be set aside for housing development activities of Community Housing Development Organizations (CHDOs), as defined by HUD.

<u>HOPE for Youth</u>: The Youth build program provides assistance for activities and services to assist economically disadvantaged youth to obtain education and employment skills and to expand the supply of permanent affordable housing. It can be used for planning grants, or implementation grants that can include: architectural and engineering work, acquisition, rehabilitation, construction, relocation, administrative costs, education and job training services, counseling, leadership skill development, support services, wages, stipends and benefits to participants, operating expenses, replacement reserves, legal fees, training and technical assistance for the applicant.

Community Development Block Grant (CDBG): CDBG is a federal annual entitlement grant program which funds activities to carry out one of three national objectives: benefit low/moderate-income families; aid in the prevention or elimination of slums or blight; or address urgent needs where conditions pose a serious and immediate threat to the health and welfare of the community. Types of projects generally eligible for funding include: acquisition, rehabilitation, development of public improvements, facilities and housing; public services (up to 15 percent of grant); restoration of historic properties; removal of architectural barriers; special economic development activities; program planning and administration; relocation payments; and other assistance related to community development projects.

Neighborhood Stabilization Program (NSP): NSP was implemented under Title III of Division B of the Housing and Economic Recovery Act, 2008 (HERA) (Public Law 110-289, approved July 30, 2008). The Bill appropriates funding for emergency assistance for redevelopment of abandoned and foreclosed homes and residential properties, and provides that the grants are to be considered Community Development Block Grant (CDBG) funds. HERA calls for allocating funds "to States and units of general local government with the greatest need, based on: (a) the number and percentage of home foreclosures; (b) the number and percentage of homes financed by a subprime mortgage; and (c) the number and percentage of homes in default or delinquency."

<u>CDBG Section 108 Loan Guarantee</u>: This program provides federal loans, secured by a pledge of future CDBG grants and other security, to help fund large-scale development projects. Loan funds may be used for real property acquisition, rehabilitation of publicly owned real property, housing rehabilitation, relocation, clearance, and site improvements, interest payments on guaranteed loan and issuance costs, and debt service reserves.

<u>Emergency Shelter Grants (ESG)</u>: This is an entitlement program that provides grants to improve the quality of existing emergency shelters and to increase the number of shelters developed for the homeless, and can be used for: renovation, conversion of buildings, rehabilitation, essential social services, and operating costs (excluding staff payroll).

Housing Opportunities for Persons with AIDS (HOPWA): This is primarily an entitlement program that provides both entitlement and competitive grants for housing assistance and supportive services for low-income persons with AIDS or related diseases and their families. It can be used for: acquisition, rehabilitation, conversion, lease, repair of facilities, new construction, project-based or tenant-based rental assistance, planning, support services, operating costs, short-term payments (rent, mortgage, utility), and administrative expenses.

<u>Public Housing Operating Subsidy</u>: The Fairfax County Redevelopment and Housing Authority receives some operating subsidy for public housing units which were developed through acquisition, rehabilitation, or new construction using public housing development funds.

<u>Capital Fund Grant Program</u>: This formula-based program provides funding for the Fairfax County Redevelopment and Housing Authority to make physical and management improvements or development in public housing, and can be used to upgrade living conditions, correct physical deficiencies, and achieve operating efficiency.

<u>Community Services Block Grant (CSBG)</u>: As part of the County's Consolidated Community Funding Pool, the CSBG provides funding for Community Action Program anti-poverty activities, housing counseling, emergency assistance, and other supportive services.

<u>Department of Energy (DOE)/Other Energy Programs</u>: DOE programs may provide funds for rehabilitation (or weatherization), and new construction.

<u>Lead-Based Paint Abatement</u>: This HUD grant program is to develop cost-effective community strategies for abatement of lead-based paint, and funds can be used for: rehabilitation, planning, and operating costs.

<u>Low-Income Housing Tax Credits</u>: This program, administered by the Virginia Housing Development Authority, provides federal tax credits to investors who provide financial support for development of approved low-income housing projects.

<u>Preservation Programs</u>: Various programs provide financial incentives to retain project subsidies for housing where federal assistance is expiring, or to sell the project to a purchaser who will keep it for low-income persons. Housing Choice vouchers may be provided to qualified low-income residents in certain projects to preserve their housing assistance after the project mortgage restrictions are removed or the subsidy contract terminates.

<u>Housing Choice Voucher Program (Formerly Section 8)</u>: This program provides rental assistance payments to private owners who lease their units to assisted families and individuals. New allocations of funds for rental assistance are awarded on a competitive basis

Housing Choice Voucher Homeownership Program: This is a pilot program that assists first-time homebuyers that have been in the Housing Choice Voucher Program for at least one year. 25 families currently have achieved homeownership to participate have their Housing Assistance Payment applied to their mortgage.

<u>Supportive Housing for Persons with Disabilities (Section 811)</u>: This is a competitive grant program which provides funding to expand housing with supportive services in independent living facilities or group homes, and can be a source of financing for capital advances or project rental assistance.

<u>Supportive Housing of the Elderly (Section 202)</u>: This program provides capital advances to finance elderly housing that offers supportive services, and project rental assistance (exclusive of debt service) which can be used for: acquisition, rehabilitation, new construction, rental assistance, support services.

<u>Surplus Housing for Use to Assist the Homeless</u>: This program provides rent-free, suitable federally-owned properties that are leased to homeless organizations, which must pay the operating and any rehabilitation and/or renovation costs.

The following federal programs are administered by HUD under the Homeless Assistance Grants program in a competitive funding process.

The Supportive Housing Program (SHP): This program provides grants which can be used for acquisition, rehabilitation, new construction (limited), leasing of structures, operating costs, and supportive service costs of housing, such as transitional housing and permanent supportive housing, which includes a planned service component to serve persons with special needs. Two formerly separate programs (The Supplemental Assistance for Facilities to Assist the Homeless (SAFAH) program and The Safe Havens program) are now consolidated as The Safe Havens\_program, which offers grants to provide very-low-income housing for homeless persons with serious mental illnesses, and can be used for: new construction, acquisition, rehabilitation, leasing assistance, low-demand support services, outreach activities, and operating costs.

<u>Shelter Plus Care</u>: This program provides grants, which can be sponsor-based, project-based, or tenant-based, for rental assistance that is offered with support services to homeless persons with disabilities.

## Other Public Resources: State Programs

<u>Virginia Housing Development Authority (VHDA) Loans and Grants</u>: The VHDA offers below-market interest loans and grants to fund low-income housing in the State through acquisition, construction, rehabilitation, and homebuyer assistance.

<u>Virginia Housing Partnership Fund</u>: This fund was designed to offer grants and loans as match funds for other grant programs providing for the acquisition, rehabilitation, and construction of low-income housing in the Commonwealth, but it is currently not supported with appropriations from the General Assembly. It does receive some State HOME program funds and has repayments from prior loans to loan again.

<u>Homeless Intervention Program</u>: State funds to provide grants or loans for the payment of temporary rental, mortgage, and security deposit assistance to households who are homeless or are in imminent danger of becoming homeless. A housing counseling component is directed toward the goal of financial independence and self-sufficiency for the program recipients. The program is operated by a Nonprofit with a contract directly with the state.

Sponsoring Partnerships and Revitalizing Communities Program (SPARC): State funds to offer homebuyers first trust mortgage financing from Virginia Housing Development Authority's (VHDA) approved lenders at an interest rate below the standard VHDA first-time homebuyer rate. The Fairfax County Department of Housing and Community Development offers financing in the County's Neighborhood Revitalization Financing Program through VHDA's SPARC program.

<u>State Tax Credit for Elderly/Disabled Housing</u>: This program provides a State tax credit to landlords in return for reduced rent charged to tenants who are elderly or have disabilities.

#### Other Public Resources: Local Programs

Consolidated Community Funding Pool (CCFP): Since FY 2000, an allocation of County General Funds has been combined with federal/State Community Services Block Grant funds and an allocation of Community Development Block Grant funds to provide a pool of dollars for community-based Nonprofit programs funded through a competitive solicitation process.

<u>County Funds (including Housing Trust Fund)</u>: These funds provide funding for a variety of housing-related activities, including acquisition of property and structures, rehabilitation, construction, rental assistance, financial leveraging, and revolving loans. These include the Housing Trust Fund, the Preservation Loan Fund, and the Affordable Housing Partnership Fund described below.

The Penny for Affordable Housing Fund: This fund, established in FY 2006, will be instrumental in preserving at least 2,500 existing affordable housing units before the end of 2012. In addition, the fund is also intended to be critical source of funding for the production of new affordable housing. The fund will provide financing to nonprofit and for-profit developers and the Fairfax County Redevelopment and Housing Authority (FCRHA) to acquire, rehabilitate, replace and develop affordable housing. The objective of the fund is not replace existing federal and state funding, but to supplement, enhance and leverage those funds.

Affordable Housing Partnership Program (AHPP): This fund provides financial assistance to nonprofits and other developers of affordable housing. The program not only supports new housing stock but will encourage preservation of existing affordable housing that may be at risk. The program provides funding for predevelopment expenses, gap and bridge financing as well as technical assistance.

<u>Fairfax County Moderate Income Rental Program</u>: This operating program supports the acquisition, rehabilitation, maintenance, and operating costs of housing owned by the

Fairfax County Redevelopment and Housing Authority for rent to eligible low- and moderate-income residents who may not meet federal assistance guidelines.

<u>Business Assistance/Loan Programs</u>: County funds support organizations that develop and implement small and minority business loan programs utilizing other sources, including CDBG Section 108 loans, for loan funds. These organizations may also provide business-development training and technical assistance and participate in revitalization and redevelopment efforts.

<u>Home Improvement Loan Program</u>: This program provides loans for home-improvement loans and technical assistance to low- and moderate-income homeowners with priority for those homes that do not meet health and building code requirements.

Home Repair for the Elderly Program: This program provides funding for minor home repairs for the elderly as well as handicapped and disabled homeowners at no cost to the homeowners. The program provides a crew to do up to one week's labor, up to \$500 in material expenses, to complete necessary repairs and maintenance.

<u>Blight Abatement Program</u>: The program addresses citizen concerns about specific properties in their communities that are abandoned, dilapidated, or otherwise kept in an unsafe state. After the owner is notified that the property is blighted and if the property owner does not remove the blight within a reasonable period of time, enforcement measures are pursued.

<u>Homeownership Assistance Program</u>: This program provides a second-trust mortgage loan up to \$5,000 to FCRHA tenants, program participants and others who live and work in Fairfax County. The buyers make affordable monthly payments on the second-trust loan and must provide one-half of the down payments from their own funds. The Fairfax County Employees Homeowner Program assists employees to purchase a home in Fairfax County.

<u>Emergency Housing and Shelter Program</u>: This program provides for the contract operation of the County's six community shelters for homeless individuals and families, supportive services, and payments for emergency motel placements.

<u>Emergency Assistance Program</u>: This program provides loans for security deposits, rent or mortgage assistance, and utility payments to prevent evictions; and it provides grants for moving and storage fees to assist clients in relocating to affordable housing after an eviction.

<u>Homeless Prevention Program</u>: This contract program is administered by a nonprofit agency that provides no-interest loans for rent, mortgage, and security deposits to prevent evictions and/or foreclosures.

There are many private for-profit and nonprofit organizations which contribute to residential construction and community development activities in Fairfax County. The resources which these organizations use can vary over time and may be specific to particular projects. Such resources are described here in general categories.

#### Private Resources: For-Profit

Financial Institutions: Involvement of the banking community is crucial to structuring the multi-layered financing arrangements that have become necessary to produce and preserve affordable housing. In a time of reduced and constrained public resources, the financing of a large project can involve more than a dozen funding elements from different sources. One private bank provided the essential elements for the acquisition and rehabilitation of a 240-unit apartment complex in a financing arrangement that involved 13 separate sources of funds. Public/private partnerships have also been negotiated for other preservation projects. Bank loans are critical for new construction activity, are used in the County's Home Improvement Loan Program, and are usually part of the package for a household purchasing a home through a first-time homebuyer assistance program. Banks also participate in a public/private partnership for a small and minority business loan program.

<u>Private Developers</u>: Many private development companies are involved in housing production in Fairfax County. The Low-Income Housing Tax Credit Program, along with multi-family development loans from VHDA or the Virginia Housing Partnership Fund, has become a combination attractive to development companies to finance construction of multi-family housing developments that would be affordable to people with incomes at 50-60 percent of median income. With limited funding available, applications for these programs have been highly competitive. For projects with 50 units or more, the County's Affordable Dwelling Unit Ordinance provides a bonus density incentive for developers to provide a percentage of units in new construction as affordable housing. The Fairfax County Redevelopment and Housing Authority has the option to acquire or lease up to one-third of the units, and the balance are for direct sale to eligible low/moderate income homebuyers, or rental to eligible renters.

Other Private Businesses: Many private businesses contribute goods, services, volunteer time and money to nonprofit community-based organizations to assist with a variety of programs, including emergency assistance, food, and home repairs for elderly or other low-income households. For example, there is private support given for the purpose of establishing computer-learning centers for low-income families. Additionally, there is an initiative underway in which the FCRHA will develop magnet housing whereby affordable housing and jobs are linked. This concept will provide a living/learning/working environment that is tied to employers and educational institutions.

Private Resources: Nonprofit

Nonprofit Housing Development Corporations: Several nonprofit housing development corporations are active in Fairfax County. Like for-profit developers, these organizations have also applied for the Low-Income Housing Tax Credit Program and multi-family loan programs available through VHDA. Some applications of the nonprofit developers have been oriented toward acquisition and rehabilitation of older garden-apartment complexes to preserve these units as part of the affordable housing inventory. Nonprofit developers can also work closely with service organizations to develop programs, such as transitional housing, where intensive support services and case management may be essential. Some of the federal grant programs for new construction are only available to nonprofit organizations. Utilization of these programs usually means that the nonprofit has to provide any required matching funds from other resources. These organizations thereby add significantly to the overall level of resources for affordable housing in the County.

Nonprofit Service Organizations: Fairfax County is fortunate to have a long-standing tradition of active community-based nonprofit organizations that provide a wide variety of social services support and assistance to people in need. While some of these groups are directly involved in developing housing, they contribute immeasurably to activities to prevent homelessness through emergency rental assistance, utility payments, and security deposits, as well as providing families and individuals with food, clothing and assistance in locating housing. Four such nonprofit agencies are contracted to operate the five community shelters in the County. While many of these service organizations receive some funding from the County, they also develop other sources of funds that add to the overall level of resources benefiting the communities they serve.

Low Income Housing Tax Credit Investors: When nonprofit housing development corporations receive an award of tax credits from VHDA, they form partnerships with tax credit investors to syndicate the tax credits. The tax credit investors provide equity to the project in return for an annual tax credit for each of ten years. The equity is an important part of the total financing package for the development of affordable rental housing. The nonprofit is usually the managing general partner of the partnership and the tax credit investor has limited involvement. The project must maintain affordable rents and be occupied by households at specific income levels for a minimum of 30 years.

## **Appendix E**

## **Charts:**

## **Continuum of Care and**

## Fairfax-Falls Church Community Partnership to Prevent and End Homelessness

## **Continuum of Care**

A System of Programs and Services

SAFE HAVEN

Max's Place

EMERGENCY SHELTERS

Alternative House-adolescents

Bailey's Crossroads-singles

Eleanor Kennedy-singles

Shelter House-families

Mondloch II-families

Embry Rucker-families and singles

Women's Shelter-domestic violence

Someplace Safe-domestic violence

Mondloch I-chronically homeless

Katherine K. Hanley-families

Overflow at Singles Shelters

Falls Church Winter Shelter

Hypothermia Prevention Programs

WINTER PROGRAMS

### PREVENTION SERVICES

Coordinated Services Planning with Community Based Organizations and Ecumenical Groups:

- Homeless Prevention Services
- Emergency Housing Assistance
- Information & referral
- Emergency assistance including food, counseling, advocacy and financial assistance
- · Advocacy and linkage with service providers

Dept. of Family Services

- Employment, Medical Assistance, Public Assistance
- Social work services Legal Aid:
- Advocacy
- Representation
- Information & referral

#### OUTREACH/INTAKE ASSESSMENT

Coordinated Services Planning

- · Prevention-oriented assessments Community Based Organizations Ecumenical Groups and Churches Victims' Assistance Network CSB Mental Health/Alcohol and Drug Services
- · Outreach Workers
- Shelter Services (MH & ADS)
- Emergency & Mobile Crisis Unit

Community Drop-in programs

· ADS Detox & MH Jail Diversion Lamb Center

**FACETS** 

Alternative House Outreach LIFT Outreach Worker Route One Community Kitchen All Emergency Shelters Temporary Last Resort Housing Medically Fragile Homeless Program (respite health care services) Homeless Healthcare Program

(health care outreach services)

#### TRANSITIONAL HOUSING

Residential Youth Services-LIFT Alternative House Transitional Living Dept. of Family Services (DFS)

- RISE Program
- · Comm. Housing Resources Prog. Homes for the Homeless (CRSC)
- Safe Places Residential Program Off-site (Shelter House) ADS Self Sufficiency

Bethany House NOVACO

New Hope Housing - Turning Point Stepping Out

Homestretch & The Ives House **United Community Ministries** BRIDGE Program

Reston Interfaith Northern Virginia Family Services

CSB MH & ADS Residential Kurdish Human Rights Watch

RPJ Housing

Good Shepherd Housing & Family Svc. FACETS

#### PERMANENT SUPPORTIVE HOUSING

Pathway Homes PRS, Inc.

Stevenson Place Assisted Living Supported Housing Options Prog. New Hope Housing

- Milestones Sam's House Project Homes
- Public Housing/SSHP Housing Choice Vouchers/SNHI

Partnership for Permanent Housing Shelter Plus Care **HOPWA** 

PERMANENT HOUSING

Dept. of Housing & Comm. Developm't

- Public Housing
- Tenant-Based Housing Vouchers
- Project-Based Housing Vouchers
- Coan Pond for Working Singles
- Moderate Income Rental Program
- Homeownership Assistance Program

Non-Profit Housing Private Assisted Housing

Habitat for Humanity Oxford Houses

#### MAINSTREAM RESOURCES (SUPPORT SERVICES)

#### **EDUCATION**

Adult Education

Education for Independence Head Start **ESOL** 

Citizenship Classes Housing Counseling Training

Parenting Center Homeownership Training

and Assistance

#### EMPLOYMENT/TRAINING

Training Futures Virginia Employment Commission

Job Corps Department of Rehabilitation Services

Service Source PRS. Inc.

Laurie Mitchell Employment Center

Community-based Job Training & Placement

Microenterprise Business Development SkillSource One-Stop Job Centers

#### HEALTH CARE

Public Health Department RNs & NPs to Shelters

Community Healthcare Network Mental Health Services

Substance Abuse Treatment

Hospitals The Women's Support Center Program for Assertive

Community Treatment (PACT)

Services utilize many funding sources, including local, State, CoC or other

#### SOCIAL

Veterans Support Services Representative Payees Case Management Housing Counseling Housing Placement Services Life Skills Training Child Care Immigration/Legal Services Refugee Services Multi-cultural Services Volunteers

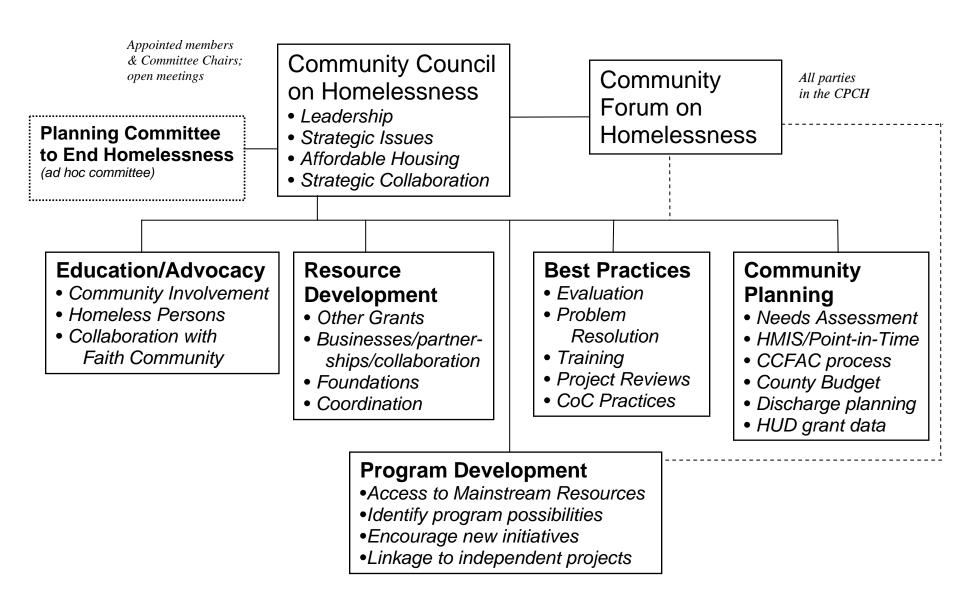
#### TRANSPORTATION

Fairfax Connector Bus Tokens Metro Passes Cab/Taxi Vouchers **FASTRAN** Ride Serve County Cars

Fairfax County Approved Consolidated Plan One-Year Action Plan for FY 2010 88

# **Community Planning Collaborative on Homelessness**

"Finding Solutions to End Homelessness"



Concept Endorsed at the Joint HOC/CoC Meeting on December 18, 2003, with refinements through April 2006.

#### MARKETING OF AFFORDABLE HOUSING PROGRAMS

On behalf of the Fairfax County Redevelopment and Housing Authority, the Fairfax County Department of Housing and Community Development (HCD) markets its programs, both rental and home ownership, and other agency services, on an ongoing basis using a variety of methods and media. In addition, all outreach is offered in alternative formats to ensure accessibility for persons with disabilities.

#### **Print Media**

HCD prepares and distributes printed materials – brochures, flyers, posters, fact sheets, etc. which always include affirmation of our commitments to Equal Housing and access for persons with disabilities, as provided under the Americans with Disabilities Act (ADA). These printed materials are distributed to targeted audiences and also made available for pick-up in several public areas throughout the County, including Board of Supervisors' offices, libraries, the Government Center, etc.

#### Video/Broadcast Media

HCD produces programs for broadcast through our local cable channel (Channel 16) highlighting programs and services offered by this agency, including programs funded using federal funds. These are joint efforts with the County's Cable Programming office and are available for viewing by all subscribers to Cox Communications cable in the County. The programs are targeted to raise the awareness of low and moderate income households to opportunities for affordable housing and homeownership, but the programs also serve as an educational tool for all citizens of the services being offered by the County and the Housing Authority. Each program also demonstrates not only the diversity of our community, as well as the diversity of the staff serving the community.

#### **News Releases/Public Service Announcements**

Periodically, HCD issues press releases on affordable housing opportunities and initiatives in its rental, homeownership and community development programs, as well as its down payment and closing cost assistance programs. These announcements are sent to a diverse media market representing the cultural, ethnic and racial diversity of the region. Media lists are updated regularly.

#### **Forums/Special Events**

HCD regularly hosts special events to promote and market agency programs, projects, initiatives and accomplishments such as, ground breaking and ribbon cutting ceremonies for new properties; forums on affordable housing for the general public and our partners; and press conferences to promote innovative projects and strategies developed by the agency and county. In conjunction with its first-time homebuyer programs, HCD regularly holds orientations to promote its homeownership programs and to help potential purchasers prepare for the home

buying experience. These sessions have been conducted in a variety of languages and in various locations throughout the County.		

#### **COUNTY OF FAIRFAX, VIRGINIA**

#### CITIZEN PARTICIPATION PLAN

FOR THE CONSOLIDATED PLAN

Adopted by the Board of Supervisors December 8, 1997

Amended by the Board of Supervisors February 11, 2002

Revised and Amended Citizen Participation Plan Approved by the Board of Supervisors April 30, 2007

#### **Purpose of the Citizen Participation Plan**

As an Urban County, Fairfax County, Virginia is eligible to apply for funds under the federal Community Development Block Grant (CDBG), Emergency Shelter Grants (ESG), HOME Investment Partnerships Program (HOME), and Housing Opportunities for Persons with AIDS (HOPWA) which are provided to the County through the U.S. Department of Housing and Urban Development (HUD). Federal regulations were revised in 1994 to provide for the consolidated submission of documents (the Consolidated Plan) which cover the planning and application aspects of the CDBG, ESG, HOME, and HOPWA programs (federal funding sources).

Beginning Fiscal Year (FY) 2000, the Consolidated Plan will also include local funding sources and federal Community Services Block Grant (CSBG) funds appropriated by the Board of Supervisors. In addition, the Consolidated Plan includes a description of the Continuum of Care for homeless services and programs, and may include federal funding for these programs at such time as these funds are made available through the federal funding allocation process for the Consolidated Plan.

The Fairfax County Citizen Participation Plan provides a guide for public input and participation in the Consolidated Plan process. The purpose of the Citizen Participation Plan is to encourage citizen participation in the definition of housing, community development and public services needs; services to be provided by community-based organizations; the funding

priorities for programs and target populations to be served through resources available in the Consolidated Plan, and in any amendments, as well as to the Consolidated Plan and the annual performance report as may be required by HUD.

The Citizen Participation Plan includes the following objectives and describes how each will be met to ensure compliance with federal regulations. The objectives of the Citizen Participation Plan are to:

- Encourage citizen participation by providing citizens with adequate information concerning the amount of funds expected to be available for community development housing activities, public services and services to be provided by community-based organizations through federal and local funding sources, the proposed range of activities that may be undertaken with those funds, including the amount that will benefit very low and low income persons and the plans to minimize displacement and to assist any persons displaced, other important program requirements, and proposed and approved uses of funds;
- Provide for and encourage citizen participation from all sectors of the community, with
  particular emphasis on participation by persons below the federal poverty line, low and
  moderate income residents of blighted areas and of areas in which federal funds under
  federal funding sources are used or are proposed to be used; and for the participation of
  minority and non-English speaking residents, as well as persons with mobility, visual,
  speech or hearing impairments;
- Provide citizens, public agencies, and all other interested parties with reasonable and timely access to information and records relating to the County's Consolidated Plan, and the use of assistance provided by federal funding sources included in the Plan for the preceding five (5) years;
- Provide technical assistance to groups representing very low and low income persons
  and to interested residents that request such assistance in developing proposals for
  funding assistance under federal and local funding sources covered by the Consolidated
  Plan, with the level and type of assistance to be determined by the County;
- Conduct public hearings to obtain the views of citizens on housing, community development and public services needs, and needs for services to be provided by community-based organizations, proposed activities, and program performance, which hearings shall be held after adequate notice, at times and locations convenient to potential and actual beneficiaries, with accommodation for persons with disabilities and non-English speaking residents;
- Gather community input, through a variety of methods such as, community meetings, focus groups, surveys and other appropriate forums, regarding funding priorities for services provided by community-based organizations;

- Prepare a summary of comments or views received from citizens in writing or orally through public hearings, focus groups, community meetings and other methods when preparing the final Consolidated Plan, and any amendments to the Plan or the performance report and attach the summary to the final Plan or report. In addition, provide for a timely written answer to written complaints and grievances within fifteen (15) working days, where practicable; and
- Provide criteria for determining what constitutes a substantial change in the planned or actual activities described in the approved Consolidated Plan which would require an amendment to the Plan.

#### **Notice of Consolidated Plan Schedule**

The County will encourage citizen participation by providing citizens with adequate information concerning the amount of funds expected to be available for community development and housing activities, public services, and services to be provided by community-based organizations through federal and local funding sources, the proposed range of activities that may be undertaken with those funds, including the amount that will benefit very low and low income persons and the plans to minimize displacement and to assist any persons displaced, other important program requirements, and proposed and approved uses of funds.

The annual Consolidated Plan schedule will be mailed to neighborhoods, groups, associations, nonprofit, ecumenical, business and other community organizations and other interested individuals which have been involved in past funding cycles for each program. Other neighborhoods, groups, associations, organizations, and individuals will be added to the list upon request to the Department of Housing and Community Development.

Information which will be available will include the amount of funding expected to be available under all the federal funding sources and programs in the Consolidated Plan, including estimated program income, program and application requirements, the proposed activities which will benefit very low and low income persons, plans for minimizing displacement caused by proposed activities and assistance opportunities for persons displaced, opportunities for citizen input, submission of project proposals, and schedules for proposed and final applications. This information may be obtained from the Department of Housing and Community Development.

An advertisement of the Proposed Consolidated Plan will be published in a newspaper(s) of general circulation and a copy of the Proposed Consolidated Plan will be available to the public for review and comment at least 30 days prior to submission to HUD. The proposed Consolidated Plan will be available for review 1) at the Department of Housing and Community Development, 2) at the information desk of the County Government Center at 12000 Government Center Parkway, Fairfax, Virginia 22035; and 3) at the information desk of

all branches of the Fairfax County Public Library system. The final submission to HUD will also be distributed to these locations.

#### **Citizen Participation Process**

The County will provide for and encourage citizen participation from all sectors of the community, with particular emphasis on participation by persons below the federal poverty line, low and moderate income residents of blighted areas and of areas in which federal funds are used or are proposed to be used; and for the participation of minority and non-English speaking residents, as well as persons with mobility, visual, speech or hearing impairments.

The County will provide citizens, public agencies, and other interested parties with reasonable and timely access to information and records relating to the County's Consolidated Plan, and the use of assistance provided by federal funding sources included in the Plan for the preceding five (5) years.

Citizens will have an opportunity to comment on housing, community development, public service needs, and population and program priority needs identified to be addressed by community-based organizations and the proposed Consolidated Plan prior to its submission to HUD at public hearings, meetings, or by directly contacting the appropriate County agency. Information on the Consolidated Plan schedule will be disseminated to local agencies and Nonprofit organizations working with minority, non-English speaking, and physically impaired residents to afford as many people as possible the opportunity for full citizen participation.

The County will work closely with the Fairfax County Redevelopment and Housing Authority (FCRHA) to encourage the participation of residents of public and assisted housing developments in the development and implementation of the Consolidated Plan. The County will apprise the FCRHA of housing and community development activities related to its developments and surrounding communities so the FCRHA can make such information available at the annual public hearing on the Comprehensive Grant program.

Citizen input on housing, community development, and needs for services to be provided by community-based organizations will be received annually at one or more public hearings to be held before the Consolidated Community Funding Advisory Committee. The Committee is composed of one representative each from the Fairfax County Redevelopment and Housing Authority (FCRHA), Human Services Council (HSC), Community Action Advisory Board, Fairfax-Falls Church Community Services Board, Homeless Oversight Committee, Fairfax-Falls Church United Way, Commission on Aging, Advisory Social Services Board, Fairfax Area Disabilities Services Board, Health Care Advisory Board, Fairfax County Alliance for Human Services, representatives from the business community, schools community, faith community, children younger than school age community, and youth needs and services community. Membership may include representation from human services provider groups, consumer and community organizations and Boards, Authorities and Commissions, which relate to the Human Services Community, as appropriate. Members shall be appointed by the County Executive and shall serve for a term of three years. The role and responsibilities of the Consolidated Community Funding Advisory Committee will be to:

- Solicit community input
- Advise the Board of Supervisors on the development and implementation of the federally required Consolidated Plan
- Advise the Board of Supervisors on issues relating to the coordinated funding process:
  - -- Policy considerations
  - -- Funding priorities
  - -- Selection criteria
  - -- Performance measures
- Coordinate with the Community Action Advisory Board in implementation of the CSBG process
- Implement the combined solicitation process and, if deemed appropriate, make comments on Selection Advisory Committee recommendations forwarded by the County Executive to the Board of Supervisors
- Monitor the Consolidated Plan process and report to the Board of Supervisors on its effectiveness relative to defined goals
- Consider and evaluate the potential for including other County and community processes in the Consolidated Plan process.

Based on the comments received from citizens through needs hearing(s) and other community input strategies from interested Nonprofit, ecumenical, business and other civic organizations and County agencies, the Consolidated Community Funding Advisory Committee will prepare a Proposed Consolidated Plan. The Proposed Consolidated Plan will be submitted for review and comment to organizations and individuals on the mailing list.

Comments received will be addressed by the Consolidated Community Funding Advisory Committee and included with the submission of the Proposed Consolidated Plan to the Board of Supervisors.

A public hearing will be held by the Board of Supervisors on the Proposed Consolidated Plan. Final approval of program priorities and funding recommendations included in the Consolidated Plan will be made by the Board of Supervisors.

Reasonable and timely access will be given to citizens, public agencies, and other interested parties to information and records relating to previous funding applications and allocations for the programs included in the Consolidated Plan for the preceding five (5) years.

#### **Technical Assistance**

The County will provide technical assistance to groups representing very low and low income persons, as well as to community-based organizations and interested residents that request such assistance in developing proposals for funding assistance under any of federal or local funding sources covered by the Consolidated Plan, with the level and type of assistance to be determined by the County.

This technical assistance could include activities such as training on grant writing, small/minority business support offered through the Purchasing and Supply Management agency, Internet information links, pamphlets and brochures/information packets on resources available in the community.

County staff will be available upon request to answer any questions concerning the requirements of federal and local funding sources included in the Consolidated Plan, such as available funding amounts, funding priorities, eligible activities, environmental review procedures, equal opportunity requirements, relocation provisions, citizen participation requirements and any other requirements of federal and local funding sources. In cases where staff can not answer questions pertaining to federal HUD funds, assistance will be requested from HUD.

As part of the on-going citizen participation effort, County staff will meet with citizen groups in Fairfax County which represent very low, and low and moderate income residents such as neighborhood conservation and redevelopment areas, and with citizen groups in other areas of the County which express interest in participating in federal and/or local funding sources included in the Consolidated Plan, to explain program and application procedures. These meetings will be held in facilities convenient to the neighborhood or groups requesting the meetings.

County staff will provide technical assistance when requested to neighborhood groups, minority groups, community-based organizations, and other residents interested in participating in federal and local funding sources included in the Consolidated Plan. All such groups, including the disabled and elderly, and those serving non-English speaking ethnic/minority populations, will be encouraged and assisted as requested in submitting their views and proposals. County staff will be available to provide assistance in the development and submission of program funding requests and other input. Any persons requiring assistance should contact the Division of Real Estate Finance and Grants Management at HCD at 246-5170 or the TTY number 385-3578.

#### **Public Hearings**

The County will conduct public hearings to obtain the views of citizens on housing, community development and public services needs, and needs for services to be provided by community-based organizations, proposed activities, and program performance, which hearings shall be held after adequate notice, at times and locations convenient to potential and actual beneficiaries, with accommodation for persons with disabilities and non-English speaking residents.

A minimum of two public hearings will be held prior to the submission of the Consolidated Plan to HUD.

One or more public hearings will be held by the Consolidated Community Funding Advisory Committee at the beginning of the Consolidated Plan process to solicit citizen comments on housing and community development needs, needs for services to be provided by community-based organizations, proposed activities, and program performance. Testimony received at this hearing will be considered by the Consolidated Community Funding Advisory Committee in preparing the Proposed Consolidated Plan. In addition, the Consolidated Community Funding Advisory Committee may gather community input through a variety of means, such as forums and focus groups, in the development of funding priorities and criteria.

Prior to the submission of the Consolidated Plan to HUD, the Board of Supervisors will hold a public hearing on the Proposed Consolidated Plan as recommended by the Consolidated Community Funding Advisory Committee.

Public hearings will be held at times convenient to potential and actual beneficiaries of the programs to be funded. Public hearings will be held in the Fairfax County Government Center Board Auditorium located at 12000 Government Center Parkway, or in other locations which are convenient to potential and actual beneficiaries, and which are accessible to persons with disabilities. At public hearings where a significant number of non-English speaking residents are expected to participate, Fairfax County will address their needs by providing an interpreter.

Notice of public hearings on the Consolidated Plan will be advertised in a newspaper(s) of general circulation and at least one minority and non-English speaking publication 15 days prior to the date of the public hearing. The notice will include sufficient information about the purpose of the public hearing to permit informed comment from citizens.

Notice of public hearings on the Consolidated Plan will also be advertised in all branches of the County Library system and press releases issued by the Fairfax County Office of Public Affairs.

#### **Response to Citizen Comments**

The County will prepare a summary of comments or views received from citizens in writing or orally through public hearings, focus groups, community meetings and other methods when preparing the final Consolidated Plan, and any amendments to the Plan or the performance report and attach the summary to the final Plan or report. In addition, provide for a timely written answer to written complaints and grievances within fifteen (15) working days, where practicable.

Written or oral comments received from citizens as a result of public hearings or other activities to gather community input held on the Consolidated Plan will be given serious consideration in the preparation of the final Plan document, amendments to the Plan, or the performance report. A summary of the comments received from citizens, both accepted and not accepted, will be attached to the final Consolidated Plan, Plan amendments, or performance report.

Comments, complaints, or grievances concerning the Consolidated Plan should be addressed to the Division of Real Estate Finance and Grants Management, Department of Housing and Community Development, 3700 Pender Drive, Suite 300, Fairfax, Virginia 22030.

Every effort will be made to respond in writing to written complaints within 15 working days of receipt of the complaint. If additional time is required, written notice will be provided.

#### **Amendment of the Consolidated Plan**

The County will provide criteria for determining what constitutes a substantial change in the planned or actual activities described in the approved Consolidated Plan which would require an amendment to the Plan.

The Consolidated Plan may be amended with the approval of the Fairfax County Board of Supervisors.

The County will amend the approved Plan whenever it makes one of the following decisions representing a substantial change or adjustment:

- 1) To carry out a project, using funds from any of the four federal HUD programs covered by the Consolidated Plan (including program income) not previously described in the action plan; or
- 2) To eliminate a project from any of the four federal programs covered by the Consolidated Plan (including program income) for which funds were previously approved by the Board of Supervisors.

In general, any substantial change or adjustment to a Consolidated Plan project budget will be treated as an amendment subject to public notice, review, and comment through the County's quarterly budget review process. Adjustments required to Consolidated Plan project budgets will be included in the third quarter and carryover budget reviews, and will be subject to public comment during the public hearing process held on each of these reviews.

In some circumstances, Consolidated Plan program objectives may be addressed through the appropriation of funds outside of the quarterly budget review process for an activity not previously approved in the Consolidated Plan. In such cases, public notice will be given before the Board of Supervisors is scheduled to take action on such an appropriation.

Substantive amendments to the Consolidated Plan will be publicly advertised at least 30 days prior to consideration of the amendments by the Board of Supervisors to allow time for public comment.

#### **Adoption and Amendment of the Citizen Participation Plan**

Proposed changes to the Citizen Participation Plan will be publicly advertised at least 30 days prior to the adoption or amendment of the Citizen Participation Plan by the Board of Supervisors to allow time for public comment.

The proposed revisions to the Fairfax County Citizen Participation Plan for the Consolidated Plan will become effective upon the date of the Board of Supervisors' approval for the planning and implementation process of the Consolidated Plan.